CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION ***THREE HUNDREDTH MEETING***

HELD AT CAPE COD NATIONAL SEASHORE, Marconi Station Area, Park Headquarters, South Wellfleet, Massachusetts, on Monday, November 16, 2015, commencing at 1 p.m.

SITTING:

Richard Delaney, Chairman
Larry Spaulding
Don Nuendel
Lilli Green
Joseph Craig
Sheila Lyons
Mary-Jo Avellar
Mark Robinson
Maureen Burgess

Robert Summersgill, alternate Bill Clark, alternate Nat Goddard, alternate

Also present:

George Price, Superintendent
Kathy Tevyaw, Deputy Superintendent
Lauren McKean, Park Planner
Robert Cook, Acting Chief of Natural Resources and Science
Chris Hartsgrove, Park Ranger
Mary Hake, Natural Resource Specialist
Jayne Aaron, Environmental Planner, EA Engineering, Science
and Technology, Inc.
Martha Hevenor, Planner - Cape Cod Commission
Sarah Korjeff, Planner - Cape Cod Commission

Audience members

LINDA M. CORCORAN

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PROCEEDINGS

MR. DELANEY: I am honored and pleased to call together the 300th meeting of the Cape Cod National Seashore Advisory Commission. And we will take more time with it later in the day after the meeting to ponder that fact and remember it, but it is a really special day for a special organization that has been instrumental in the 50 plus years of Cape Cod National Seashore, and we should reflect on that.

The meeting has been called to order officially. We have an agenda in front of us, and I would like to just before we start with the agenda and the official business of our commission -- poignantly and sadly, one of our members is not here, Tom Reinhart. He passed away. There was a very nice memorial service for him yesterday in Wellfleet. Some of you I know attended. But I'd just like to have us stop even before we get to the business and the celebration to remember Tom for his contributions on behalf of the Town of Wellfleet, not only for the Commission but all the other work that he did on behalf of the environment here on Cape Cod for all his life. Very active, very committed, very passionate and a guy who was not afraid to challenge us a little bit at this table. He'd often do it with a

1	little wry smile, and you could tell he was kind of
2	amusing himself with it, but he always would come at
3	some of our issues from a slightly different angle. But
4	it was always right on often right on point. He was
5	a terrific guy, so we miss him already.
6	But I do want to have a moment of silence at the
7	beginning of this meeting for all of us to reflect on
8	Tom Reinhart and his contributions to the Commission.
9	(Moment of silence was held.)
10	MR. DELANEY: Thank you.
11	Even somewhat of a double-barrel hit to Wellfleet,
12	another equally important person, not a member of our
13	commission but very active at Cape Cod National
14	Seashore, Gooz Draz died in the last couple of weeks as
15	well. And his work, not at this table but around
16	Wellfleet, was equally important for us, and I know
17	George, Superintendent Price, asked if he could offer a
18	couple of thoughts at this time in memory of Gooz.
19	So, George?
20	MR. PRICE: One of the things about Tom, I think he
21	was well-known in the community. I was called by The
22	Banner to say a couple of words, and the first thing
23	that came to my mind about Tom was he really cared about

the Cape and he cared about his community. And when he

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sat at this table, he wasn't exactly just giving me a

pass every time something came up about the Seashore.

He was there to speak his mind, and I think he did. I

respected him for that.

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Gooz I met out of the blue during the whole McMansion debate, which was centered around the large house which has been known as the Blasch house which overlooks the mouth of the Herring River. And this was quite a controversial piece. You may remember the Park Service actually took the town to court, lost the first round, were taking it to the second round for appeal when the federal government decided to sell. Gooz came forward with others. In fact, Peter Watts, who has also represented Wellfleet, Tom Reinhart, and others came to us and said to Lauren and I, "Is there a possibility of -- you know, how can we -- how can this happen? How can it happen in the National Seashore District of all places?" And we explained the issues where in our legislation basically it's the town bylaws and zoning that actually manages that. It's not the federal government. The town has promulgated the zoning bylaws and planning regulations. The Seashore had agreed, but the way it was being interpreted by the current people on those boards at the time had allowed it to happen

1 obviously. And then even the federal government wasn't 2 able to change anybody's heart on that one. 3 So Gooz came forward. And I think about him in this room because they used this almost as a study hall. 4 He and some of the committee members would meet, and 5 they actually did a lot of research. 6 They drafted 7 language. They redrafted it. They redrafted it again. And over the period -- Lauren, what was it? Like a year 8 9 and a half, I quess, right? 10 MS. McKEAN: Mmm-hmm. 11 MR. PRICE: Then over the objections of the town 12 boards, they presented it to a town meeting, and there was a successful vote. And what that did was that gave 13 14 a new requirement of zoning within the Seashore District 15 in the Town of Wellfleet. 16 (Ms. Lyons and Mr. Clark enter the room.) MR. PRICE: And I don't know if you see my Park 17 18 newspaper. Every year I usually do a superintendent's article, and that year I put "Wellfleet, a Town of 19 20 Heroes" because no one called up Gooz and said, "We want you to do this." He wasn't doing it because of the Park 21 22 Service. He was doing it because of his community. And 23 Tom and Peter and others, it resonated with them, so that's why he came forward to do that. 24

1	After he did that, he then backed away. He wanted
2	to do his own private agenda, his own family, his own
3	property, and his own other initiatives. We would have
4	other people call up and ask, you know, "Can we find out
5	how this was done?" Gooz wasn't interested in getting
6	accolades for it or pursuing being the expert on it. He
7	basically stepped forward. I was equating this because,
8	of course I'm an historian, I always think of the
9	Citizen Soldier. His time this is Gooz Draz we're
10	talking about.
11	MS. LYONS: Yes, yes.
12	MR. PRICE: His time was to step forward on
13	something he felt very passionate about. He made a
14	difference, and then he stepped back. And I really
15	always respected the man for that. You know, 60 years
16	old is not old.
17	MS. LYONS: No.
18	MR. PRICE: You know, we think of his family at
19	this time and really appreciate his legacy for what he
20	did for the Town of Wellfleet and for the National
21	Seashore.
22	Thank you.
23	MR. DELANEY: Thank you, George.
24	Other comments? Yes, Lilli?

1	MS. GREEN: I miss both of them tremendously. They
2	were both good friends. And since Tom is on the
3	Commission, I did bring a card for Janet and the family,
4	and I'll pass it around, if you'd like.
5	MS. LYONS: Thank you, Lilli.
6	I don't know if you spoke about Tom's memorial
7	yesterday.
8	MR. DELANEY: I mentioned it, but if you want to
9	reflect on what happened there yesterday, you're welcome
10	to.
11	MS. LYONS: No, it was really an amazing tribute.
12	I got there and upstairs, downstairs was being filled.
13	There was a line. The line outside was just really
14	incredible. It was a beautiful service in its own
15	right. It was really a celebration of Tom, of all the
16	things that he was, all of those you know, Tom had a
17	range of qualities. They went from very thoughtful and
18	understanding and deliberative to he could be very
19	blunt. You know, there were a lot of different words
20	that came out. Everybody chuckled because everybody had
21	those experiences with him. But he really cared, and
22	he's cared for a long time, as did Gooz. I just saw
23	Gooz right before. I hadn't seen him in over a year,
24	and it was I met him at Sam's maybe three weeks

1	before, and it was just so good to see him. So it made
2	it a double shock. It was a real loss for the
3	community. We lost several people, you know, older
4	people who were once the same caliber of involvement and
5	they're older now, a couple of people. Mrs. Rowe, Maude
6	Rowe died. So it was a real big loss for Wellfleet this
7	and for the Outer Cape and for all of us. But it was
8	quite a tribute to Tom.
9	MR. DELANEY: As it should have been.
10	MS. LYONS: He would have been he would have
11	loved to have been there.
12	MR. DELANEY: Thank you, Sheila.
13	MS. LYONS: Thank you.
14	ADOPTION OF AGENDA
15	MR. DELANEY: Okay, so moving on, you have been
16	sent an agenda, and we will, as we always do, vote to
17	adopt it unless I hear suggestions for changes or
18	additions.
19	MS. BURGESS: So moved.
20	MS. LYONS: Second.
21	MR. DELANEY: All those in favor, signify by saying
22	aye.
23	BOARD MEMBERS: Aye.

MR. DELANEY: Okay, good.

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1	APPROVAL OF MINUTES OF PREVIOUS MEETING (SEPTEMBER 14, 2015)
2	MR. DELANEY: We start in with the first item or
3	the second item actually, which are the minutes from our
4	previous meeting, and they have been duly recorded as
5	always.
6	Thank you.
7	And we look to our representative, our scribe from
8	Eastham, to tell us whether or not they're accurate.
9	MR. NUENDEL: Well, thank you, sir.
10	I started reading these again like I normally do,
11	and I got to thinking about all the hard work,
12	especially at this 300th meeting we're having today
13	all the hard work that goes into taking our words that
14	we're sharing today and putting them on paper.
15	And I've got to just say thank you, Linda. That's
16	got to be quite the challenge for you to do this, and we
17	really appreciate it. I'm sure everyone feels that way
18	around the table.
19	MR. PRICE: Yes.
20	MS. LYONS: Yes.
21	MS. BURGESS: Indeed.
22	MR. DELANEY: Yes, thank you. Well stated.
23	THE COURT REPORTER: Thank you.
24	MR. DELANEY: Any changes or recommendations or

1	corrections on the minutes?
2	(No response.)
3	MR. DELANEY: I hear none, so I'll ask for a motion
4	to accept.
5	MS. LYONS: So moved.
6	MR. DELANEY: Second?
7	MS. GREEN: Second.
8	MR. DELANEY: All those in favor, signify in
9	favor of approval of the minutes as printed, signify by
10	saying aye.
11	BOARD MEMBERS: Aye.
12	MR. DELANEY: Opposed?
13	(No response.)
13 14	(No response.) MR. DELANEY: Okay, good.
14	MR. DELANEY: Okay, good.
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14 15 16 17 18 19	MR. DELANEY: Okay, good. REPORTS OF OFFICERS MR. DELANEY: Reports of Officers. My report only will be as the chair to note that this is, once again, the 300th meeting of this group. The very first meeting was here in this room. It was March 2, 1962. There had been a previous meeting, but
14 15 16 17 18 19 20 21	MR. DELANEY: Okay, good. REPORTS OF OFFICERS MR. DELANEY: Reports of Officers. My report only will be as the chair to note that this is, once again, the 300th meeting of this group. The very first meeting was here in this room. It was March 2, 1962. There had been a previous meeting, but it really was an organizational meeting in February

1 being a derailment on the way down, and he was two hours 2 late but still showed up, took the gavel, and then held 3 that -- this for many, many years. If you haven't had a chance to read his book about us -- and I hope there are still copies around -- this is kind of a treasured 5 report, but it's really a terrific document. And he 6 7 details, as only Hank could, discussions and the background and the politics and who said what, including 8 9 members. A great history of some of the early battles that involved people who sat in these chairs before us. 10 And I won't take too much time with this, but it 11 12 was really fun to see some of my former colleagues,

And I won't take too much time with this, but it was really fun to see some of my former colleagues, namely Dr. Barbara Mayo, founder of the Center, but very, very active in the early years of this commission. Actually, Hank divides us into early years and early years today. But Barbara was very involved in helping the Park devise the off-road vehicle management plan and the pond management plan, and there were several references to her in this document that would say what outstanding work she did. She did documents that were precise, science-based, thought -- well-reasoned, and that was her. She was wonderful. We've lost her.

MS. LYONS: Yeah.

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24 MR. DELANEY: Also mentioned is Dr. Herb Whitlock,

1	a name that's worth remembering. He was one of the
2	founding presidents of the Association for the
3	Protection of Cape Cod back then. It's changed its name
4	since. He lived in Eastham right out on Nauset Marsh,
5	and he was a very, very steady, strong, determined voice
6	among us to move the Park forward.
7	So we could go on and on, and maybe when we get to
8	the reception at the end of the day, which will be at 3
9	o'clock, we'll have a chance to reflect and share these
L 0	stories among ourselves. There will be some other names
11	to mention, but I wanted to mention those three key
12	people who sometimes get overlooked but were one of many
L3	of our predecessors who helped bring us to where it is
L 4	today.
L 5	So that's my comment as the chair. We don't often
L 6	have a chair's report, so it was good to be able to do
L7	that.
L 8	REPORTS OF SUBCOMMITTEES
L 9	MR. DELANEY: Now, I'll ask for reports from the
20	subcommittees.
21	UPDATE OF PILGRIM NUCLEAR PLANT
22	EMERGENCY PLANNING SUBCOMMITTEE
23	MR. DELANEY: And, Maureen, you've been extremely
24	busy and productive as well, and I just will introduce

1 this topic by saying it was three, four years ago when 2 you brought this topic to our attention, the issue of 3 Pilgrim. MS. BURGESS: Yes. 5 MR. DELANEY: And it seemed like a daunting 6 assignment. How could we ever get this huge plant and 7 this bureaucracy in Washington to pay attention to what's going on here? So I'm not going to pat ourselves 8 9 on the back yet, but we're making great progress. 10 And would you like to report on that progress, please? 11 12 MS. BURGESS: Sure, reporting on the Pilgrim Nuclear Power Plant Emergency Planning Subcommittee. 13 14 And, Mr. Chairman, since you -- in light of that 15 introduction, I just want to thank you and the 16 committee. When I came on as an alternate in the Commission in 2011, this Pilgrim plant was coming up for 17 18 relicensing, and it was 40 years old. And in my mind I thought all of the things that we concentrate on in this 19 20 commission would be secondary if -- moot. All of our 21 concerns would be moot if there was a disaster at 22 Pilgrim because all of our natural resources are bay. 23 All the things that we care about would have been 24 destroyed. So thank you for creating this ad hoc

subcommittee and for keeping it on the agenda. I'm very appreciative.

Well, we last met in September, and a lot has happened. If you remember, in September we were talking about the recent downgrading of the Pilgrim Nuclear Power Plant in Plymouth because of the repeated safety violations, and the NRC had downgraded it to one of the three worst plants in the country. Over these past few years, we as a commission have taken a stand where we could -- usually in the form of letters either to the NRC or to the Governor and also in support of legislation.

Well, shortly after our meeting the whole issue of the cost seemed to come to a head, and as a result of the repeated safety violations and shutdowns, Ms.

Sheehan, a spokesman for the NRC, said that last year's inspections cost the company \$1.8 million and that inspectors spent 6,500 hours at that plant at a rate of \$279 an hour. So economics were really in the crosshairs, and I think we all realized that eventually it would be sort of a follow the money trail. As you read back in October, the cost seemed to really come to the forehead, and Entergy decided that they would close the plant down in 2019 really because they just couldn't

keep up with the cost of making the safety -- taking into consideration the safety violations and the operational failures, and they just I think realized that they couldn't make a profit anymore.

So with that announcement I just want to bring to everybody's attention it's my time to back up and say, "Okay, it's closing down. You don't have to think about it" because right now it's a very critical time based on their very -- based on Entergy's very sloppy management of the plant since they've had it. I think there is a concern that during this move towards the decommissioning they may very well continue to ignore the requirements made by the NRC to upgrade safety. Christine Legere in the Cape Cod Times, I'm sure you've seen, just keeps pointing out more and more safety violations that are being -- you know, bringing them to our attention.

One of the dangers is that they will walk away without an adequate decommissioning fund, and they may try to just mothball the plant, which they are allowed to do for 50 years before they actually get all of the spent nuclear waste out of the fuel pool. So our senator, Dan Wolf, had already proposed legislation before we even heard of the announcement that it was

going to close, and he had proposed two bills. One would impose a \$10,000 annual charge for each spent fuel bundle that remains in the pool. So that move largely should incentivize Entergy to try to get those fuel assemblies out of the fuel pool and into dry cask storage. Currently they have about -- each assembly holds multiple fuel rods, which are the rods which contain the pellets of uranium which then are used to boil water, which then turns the turbines that makes the electricity. So there's about 280 of those spent assemblies crowded into these fuel racks in the very vulnerable spent fuel pool.

So that was one bill that's on the table, and another one by Senator Wolf would impose a \$25 million annual fee which would go into a decommissioning fund. So the idea is that every plant in Massachusetts would have that requirement to put \$25 million into a decommissioning fund.

So actually after our last meeting and after the announcement of the closure in 2019, I did on behalf of the chair's approval, did on behalf of our commission go to the statehouse for a speak out to address — to bring the issue of let's not be lulled into a false sense of security now; let's make sure that this decommissioning

is done right. And it was a speak out to encourage the Governor and legislatures to stay on top of this and to be active in overseeing the decommissioning process. So I have those remarks, remarks Lauren put in your packet, so you can see those. It's also -- the whole commentary with various speakers is available. I can give you a link for -- you can watch the entire thing, if you'd like.

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Another thing you have in your packet is a copy of the letter that we sent to the two chairs of the Public Health and Safety Commission, which Sarah Peake's bills came before. That was H.2030 and H.2031. And our commission sent a letter in support of that legislation, so you have that in your packet. And you also have a copy of our latest letter, which goes to the chairs of the Joint Committee on Telecommunications, Utilities and Energy, and that committee will be having a hearing tomorrow at 1 p.m. on Beacon Hill. And both are Senator Wolf's bills, S.1797 -- that's the one establishing the fee on the storage of spent nuclear fuel in pools -- and Senate Bill 1798, which has to do with the establishment of a fund to provide monies for the post-closure activities at all nuclear power stations. And I will be testifying at that hearing on behalf of the Commission.

There will be a number of people testifying. Actually, if you're interested, I have the panels that will be testifying. You can see which panel I will be on representing the Commission. So I'm looking forward to that. This testimony had to be very, very, very carefully crafted because we had to make sure that we weren't mentioning public health and safety as we were with Sarah's bills, but the impetus really had to be on the economics. And so it took quite a few revisions to get the testimony just right.

So with that I just also wanted to tell you that our study that we did, that we commissioned back in 2014, an analysis of the impact of a disaster at the Pilgrim Nuclear Power Generating Station, we are going to be referencing tomorrow. And I have been told by Seth Rolbein, the senator's aide, and also Mary Lampert from Pilgrim Watch and several other people how they have used our study that we commissioned through UMass-Amherst in support of the legislation or programs that they've spoken in favor of.

And I was speaking with Ted Thomas. You remember our colleague from -- former alternate from Wellfleet, and Ted gave me permission today -- and it's all sort of coming together -- to tell you -- I did not know who the

1	anonymous donor was who funded the \$5,000 that was
2	required for the study. Well, guess who it was? It was
3	Gooz.
4	MR. DELANEY: Oh, my goodness.
5	MS. LYONS: Wow.
6	MS. AVELLAR: Wow.
7	MS. BURGESS: Yeah, and that's the gentleman that
8	you just mentioned that passed away. So this is his
9	obituary. So it was Gooz who funded it. And Ted wanted
10	me to he felt that the time was right that we could
11	mention it, and I think it would be great if we wrote a
12	little letter to his family and thanked him for that.
13	MS. LYONS: Absolutely.
14	MR. DELANEY: What an amazing story. My goodness.
15	MS. BURGESS: What an amazing story, right?
16	MR. DELANEY: Wow.
17	MS. AVELLAR: I'll move that the letter be written.
18	MS. LYONS: Second.
19	MS. GREEN: And I'll second it.
20	MS. LYONS: We'll both second that.
21	MS. BURGESS: So unless anybody had any questions,
22	that's
23	MR. DELANEY: Thank you. That's a lot to digest.

That's really, really amazing all the way around.

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1	MS. BURGESS: Yes, it is.
2	MR. DELANEY: This whole chapter and I think
3	we're not declaring total victory yet, but I believe
4	this will be the latest chapter. This whole issue of us
5	tackling Pilgrim, commissioning the economic study,
6	having local people on an outside committee, like Gooz,
7	all part of it and you leading the charge to the
8	statehouse with our senators is worthy of the latest
9	chapter in the history of the Seashore, of the Advisory
10	Commission. It's really amazing stuff.
11	Yes?
12	MS. AVELLAR: The thing that really bothers me the
13	most about Pilgrim is what I perceive to be total
14	silence from our congressional delegation. You never
15	hear anything from them.
16	MS. BURGESS: Oh, no, no.
17	MS. AVELLAR: I don't get the Cape Cod Times. I go
18	to town hall and read it. I mean, I don't feel like
19	they've taken the lead. I mean, the Nuclear Regulatory
20	Commission, are they on board with this?
21	MR. DELANEY: Maureen can address that very easily.
22	MS. LYONS: Markey especially.
23	MS. BURGESS: I didn't include it in the packet,
24	but just when Pilgrim announced that they were going to

1	move towards closing, the entire congressional
2	delegation from Massachusetts wrote a letter supporting
3	the need for oversight of the process so that they don't
4	walk away and not provide money for decommissioning and
5	make it safe by putting the fuel in dry storage, in dry
6	cask. So they did, all the entire delegation.
7	MS. AVELLAR: It just seems to me that if it wasn't
8	for Sarah and Dan
9	MS. BURGESS: Markey is very
10	MS. LYONS: Markey has been very remarkable about
11	this and Elizabeth Warren. And Keating, I think you
12	have to you know, I'm not giving him a pass.
13	MS. AVELLAR: And he lives nearby.
14	MS. LYONS: He's a new guy and he also has
15	Plymouth, so he does have to he responds to when it's
16	right there. We talked about this a long time ago, and
17	he said, "It's going to be economics that will bring
18	that down," and it is. And that's why it's good to
19	focus on the economics because, unfortunately, that's
20	what people can respond to and wrap their head around of
21	how much this could cost the state. What will happen to
22	these 350 people who work there now? We have four years
23	to either redirect, retrain, ensure that they will have
24	something at the end of this. I think that has to be

1	really part of the conversation. And what is going to
2	be the liability from hereon between the state, Entergy,
3	federal? So now it's easier. When you have that in
4	your district, it's you know, sometimes you get mad
5	at people for not stepping up, but they wouldn't be
6	there when you do need them if they put themselves out
7	there earlier maybe. So I'm sure that's what he's
8	but they are all involved, and they're all supportive
9	and some more actively. But Markey has done some great
10	requests and legislation and studies he's asked for,
11	constantly putting the pressure on.
12	MR. DELANEY: Again, thank you.
13	Any questions of Maureen on the Pilgrim issue?
14	MS. AVELLAR: Thank you, Maureen.
15	MR. DELANEY: Yeah, please let the record show it's
16	a huge service you've done for all of us leading the
17	subcommittee while you were also the chair of another
18	subcommittee. So I'm going to come right back to you
19	and make a note that we need some more chairs of
20	subcommittees to volunteer next year.
21	NICKERSON FUND UPDATE
22	MR. DELANEY: But Maureen's also been leading our
23	effort with the Joshua A. Nickerson Fund. I'll just
24	say, by the way, another name that's mentioned

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1	prominently in the history of the Commission.
2	But would you give us an update on that issue as
3	well? Thank you.
4	MS. BURGESS: Sure. Just briefly, the committee
5	did meet with Dr. Sophia Fox, who's taking over as the
6	research monitor for Megan Tyrrell. And we worked on
7	Sophia had some ideas of possible additional funding
8	mechanisms, and we did work on improving the RFP, the
9	requests for proposals, and the cover letter. So that's
10	in the works.
11	I did ask her, Lauren, if she had it, if she could
12	send it to you when everyone had, you know, put their
13	thoughts in, but I guess it didn't get to you yet. I
14	was going to have it distributed. So that's in the
15	works.
16	MR. DELANEY: Good.
17	And there is a handout in your materials.
18	MR. ROBINSON: I'm responsible for that.
19	MR. DELANEY: Thank you for your contribution to
20	the subcommittee too.
21	MR. ROBINSON: Well, I haven't been on the
22	subcommittee. I've just been kind of looking in over
23	the threshold and cheering them on a little bit.
24	What I just drafted up has not even been vetted by

the Friends group, so I apologize for getting out ahead of them, but I'm hoping that Bruce Hurter, who represents the Friends and has been active in this committee, will take this to them with the idea that we need to get more money into that fund. That was the premise. And so by using some little snippets of case studies of how this money has been useful -- the whole idea is that it's basic research, but it's also applied research, research that can be used by management staff decision-makers to run the Seashore on a sound science basis. And I think that there can never be enough money for that. But I hope that the Friends -- they do have a section of their website that encourages people to donate to this fund, among other projects that they're involved with.

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But I think with the Centennial year coming up, that would be the time to kind of get this out a little bit more, so I'm hoping that those of you who are involved with the Friends group can kind of do some cheerleading with them, and hopefully they will want to use this as a springboard to double the fund. I don't know how they've done so much with so little, frankly.

MR. DELANEY: Yeah. Well, thank you, Mark. It's worth stating again that one of the operating principles

1	of our commission is to make our recommendations based
2	on the best available science, and here is the mechanism
3	by which we produce young scientists who can understand
4	that and help produce the science in the future. So
5	it's very germane to our operating principles and to our
6	issues. So thanks, Mark.
7	MR. ROBINSON: Thank you for your cogent quote in
8	here.
9	MR. DELANEY: I just noticed that. You made me
10	sound better than I deserve. Thank you.
11	(Laughter.)
12	MR. DELANEY: Okay, so when it comes time for your
13	own income tax forms to be made at the end of the year
14	and you're looking for deductions for those millions of
15	dollars we all make, maybe you could send a couple bucks
16	to the Friends.
17	All right, thank you both, and I think that is it
18	for subcommittee reports, so now I'll turn to
19	Superintendent Price and ask you to do your report for
20	us.
21	Thank you.
22	MR. PRICE: Rich, thank you very much.
23	SUPERINTENDENT'S REPORT
24	MR. PRICE: We have a couple of topics on the

1	Superintendent's Report for this meeting.
2	As you know, for a number of months, we've been
3	anticipating the rollout of the shorebird management
4	plan, and for a variety of reasons, it's been held up.
5	We also have Pat there was just a big shout-out
6	about the Friends. Pat Canavan just walked in, who's
7	the president of the Friends.
8	AUDIENCE MEMBER (PAT CANAVAN): I brought my own
9	chair.
10	MR. PRICE: Oh, okay.
11	(Laughter.)
12	MR. PRICE: So as it turns out, this meeting now
13	basically rather than the normal topics that I go
14	through, we basically have asked that there be two
15	presentations. The first one would be the shorebird
16	management plan, and then the second one is on the Outer
17	Cape bike and pedestrian plan. I appreciate the fact
18	that our colleagues from the Cape Cod Commission are
19	here.
20	So I think the challenge is going to be, Mr. Chair,
21	to manage the time so that we can have both
22	presentations at the same time. Also, you and I didn't
23	talk about this ahead of time, but a thought might be
24	that after the shorebird management plan you might

entertain the public comment for that piece and then do

the bike and pedestrian and then the public comment for

that piece. That just might be --

4 MR. DELANEY: That's a good suggestion. Let's do that, yeah.

SHOREBIRD MANAGEMENT PLAN

MR. PRICE: So jumping into the plan, under NEPA, the National Environmental Protection Act, when we need to come up with major decision-making requirements, we go through a NEPA process.

Many of you will recall that about five years ago the whole idea of predator management became very acute, specifically as it was involving the terns and the piping plovers, and we actually put forward a plan that was going to have to be a very specific, selective predator plan. It was made clear to us that the Park had not done a sufficient overall planning program under NEPA, and we undertook that process. Little did I know it was going to take five years, three division chiefs, a contractor, and I can't even count the number of hours that we've devoted to this because, although Mary Hake is seen as the point person on this as our natural resource person overseeing the shorebird plan, it's been an interdisciplinary effort from interpretation, from

planning, from our law enforcement rangers really across
the board.

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And actually, Jayne, I think you're our second or third contractor, so it has been a long piece.

I just want to mention a couple of things to start off. Number one, it's all on the web. Mary did print off one copy. It's about this thick (indicates) because, as it turned out, this is from our view not just about predator management. It's about an overall shorebird management plan, which had never been codified in the plan before like this. So the more we got into it, the more effort was really gleaned on it. So as you take a look at it, it talks about our managed beaches. It talks about our open space. It talks about off-road vehicles. It talks about a lot of things, many of which the plan basically codifies very closely to the way we operate right now, but it puts out different options So you'll hear things like flexible management, there. and we're not shying away from, yes, predator management. Predator management basically is a tool that natural resource management people use, especially at seashores. It's used up and down the East Coast, by my colleagues at other national seashores, and it's used extensively here in Massachusetts. So it's not a new

thing. It's just that our process puts it on the table under a spotlight that people get to see what's going on.

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I had a little experience yesterday. Yesterday morning -- I don't know if anybody else saw -- there was a Sunday morning program on CBS, but there was a section by a National Geographic photographer who has spent a couple of decades photographing animals that are on the verge of extinction. And in his program, which is on display now in the National Geographic headquarters, there are many animals that he photographed years ago in zoos that that was the last surviving member of that species that's now extinct. And we're in a position here at the Seashore, specifically with piping plovers, with the terns that we have, with the red knots that we have -- we're at ground zero for these animals. have both the legal and a mission responsibility in the National Park Service to not just protect as is but also to allow the species to become viable so that it will not be on the list in the future. So that's something that is very, very important to us for sure, but there's no question that when we talk about the hot button issue, at least as it's been expressed, we're not pretending that that's a small thing. From our

perspective it's just one of the many things that you'll hear about in this piece.

So basically following NEPA requirements last

Monday, if you recall, two weeks ago we sent out a press
release letting people know when it was going to be
hitting the streets. Last Monday we sent out a press
release saying it hit the streets. Today we're
reviewing this with this body. Tomorrow afternoon we
will be having a workshop at the Salt Pond Visitors

Center, a public program where we'll be able to -people will be able to get a better understanding of
what's going on. And basically we posted it for a 30day review.

Two things. Number one, we already were requested by Sharon from the Humane Society, who has been a regular attendee at these meetings trying to keep tabs on what's happening in this process, saying over the holiday period the feeling that that was too short a review for such a complicated document. We heard that comment. We considered it. We consulted our solicitor. So I do want you to know right at this meeting we're adding an additional 30 days to that review period. So that would take it to January 9. So we'll be sending out a press release shortly after this meeting to that

1	effect. In the Park Service under NEPA, with this for
2	an EA, typically we understand 30 days is the process.
3	Sometimes it's 45, but we're going to go with 60. So
4	there's no sense in playing around with that date. I
5	just want you to know out of the box here that's what's
6	happening right now, okay.
7	So basically what I would like to have happen is
8	we'll Mary has put together with our staff a
9	PowerPoint. And you all have met Mary. She's presented
10	updates in the past.
11	I also would like to introduce Jayne Aaron. Jayne
12	is an environmental planner from EA Engineering,
13	Science, and Technology, Incorporated.
14	You're located in?
15	MS. AARON: Denver.
16	MR. PRICE: Denver, okay.
17	So Jayne came out both for this meeting and she'll
18	be with us tomorrow to help us walk through so that we
19	can understand the nature of this plan.
20	Mary?
21	MS. HAKE: Thanks, George.
22	Thanks, everyone. I just need to get this started.
23	I'm not familiar with this machine. My first challenge.
24	MR. PRICE: Okay. You do that.

1 MS. HAKE: We'll take a one-minute break here.
2 (Pause.)

MS. HAKE: So I'm glad that Maureen got you involved in a little bit of a complex situation with the Pilgrim because this is another topic that is complicated and multifaceted. So I appreciate you being here and listening to the story.

So first just an overview of what we're going to talk about today, just a little bit of overview on the Cape Cod National Seashore, why it's important to shorebirds. Some key legislation. Jayne is going to do the section on NEPA, the purpose and need, why we need this project, and discuss the four alternatives that are within the EA that we looked at.

As most of you know, the mission of the National Park Service is to preserve unimpaired the natural and cultural resources and values of the National Park System for the enjoyment, education, and inspiration of this and future generations. So that's from management policies. But more specifically, what makes Cape Cod National Seashore so important and special is that the Great Outer Beach is the last relatively undeveloped beachfront in Massachusetts. It's one of the largest expanses of contiguous beach on the East Coast of the

1 United States and provides important habitat for a wide 2 range of wildlife, including shorebirds.

So just to introduce you again to those shorebirds that we're talking about, we have the nesting shorebirds, including the piping plover, the least tern, and the American oystercatcher. But as we have developed our shorebird management plan here, we've realized how important Cape Cod National Seashore is to migrating and staging shorebirds. Staging is a term that's used meaning migration but you stay around for a while, for a few months, and that's what roseate terns do. And Cape Cod National Seashore is probably the most important migrating area for that species.

The common tern and the recently listed federally threatened red knot.

As George mentioned, when we were writing this, there is key legislation that we must follow, mandates that help us in the direction for our management policies and plans for the EA, and they include such large framework items like the Organic Act, but then more specific things like the Endangered Species Act, which protects federally listed species like the piping plover, roseate tern, and red knot, but then even broadly the Migratory Bird Treaty Act of 1918, which

protects all migratory birds, about 1,000 birds. It protects their nests and where they live. And then NPS policies, which I stated before, and there are various sections that holds the Park Service responsible for protecting plants and animals and helping in their survival. And then there are smaller things like memorandum of understanding between the Park Service and Fish and Wildlife Service cooperatively trying to protect migratory birds.

And now tag team to Jayne.

MS. AARON: Thank you.

The National Environmental Policy Act, NEPA as we refer to it, is a procedural law, and it's one of the key pieces of legislation and the whole reason why I'm here. But again, it is a procedural law, and it serves two primary purposes. The first is for federal government decision-makers to make informed decisions, and that is done through analyzing the potential impacts of an action prior to that action being taken, and those impacts can be both beneficial or they can be negative. And so that is documented, and it's used to inform whoever the final decision-maker is within the federal government.

The second key purpose of NEPA is to inform the

public of what the government is up to and allow the
public to weigh in to the process. So those are two
very key things that NEPA does. But another key thing
that the Park Service uniquely looks at when they're
doing any type of planning for the management of the
park unit is, what is the purpose of that park unit?
The 400 and some-odd units within the National Park
Service system all were set aside by Congress because
they were a very unique, special place. And no two park
units are the same, so we need to consider while we're
developing plans how to preserve what was important to
make Congress set this aside for the public. I won't
read that to you because I'm sure you all know it by
heart, but obviously it is the very special and unique
cultural and natural resources here, but it's also the
uniqueness of the Cape itself through its human
activities and its distinctive ambience. And the Park
Service can't just be looking at preserving it for the
here and now. They have to be looking at it for
generations to come. So we're constantly having to
project out 20, 30, 40 years and trying to preserve this
park purpose so that future generations can enjoy those
same specialness and those special features and whatnot.
The Park is developing an environmental assessment

1 under NEPA, and that has a very specific process. 2 Again, it's a procedural law. It starts out with the 3 Park Service pulling together an interdisciplinary team because something that a biologist decides is a good thing to do may have a severe impact on what law 5 enforcement is trying to do or what the culture resource 6 7 people are trying to do. So you get everybody around the table to talk through all of the possible 8 alternatives and actions that can be taken and what are 9 10 the issues going to be and, in order to do that, what 11 data is needed in order to assess the impacts to the 12 environment. Then you formulate the purpose and need. Why do we need to take this action? What problem are we 13 14 trying to solve? 15 Then the next step is involving the public and agencies. There are other agencies, state and federal, 16 17 that have jurisdiction over certain things; such as the State Historic Preservation Office will have 18 jurisdiction over State Cultural Resources, so you 19 20 engage them. But this is the first phase in NEPA where 21 you engage the public, and the public weighs in during 22 the scoping process so they can identify what the issues 23 are from their perspective because, again, they may be looking at something from a completely different angle 24

1 than we are. They also may have ideas on what some of 2 these actions might be and weigh in to what the 3 alternatives could look like. And then, what are their concerns? Then we take all that information, and we develop the actual document and conduct the assessment. 6 7 document goes out to the public, which just occurred. And again, this is the second phase in this process 8 9 where the public can weigh in and provide comments on 10 the environmental assessment. We look at all of those comments, address those comments, and then prepare the 11 12 decision document. As mentioned, this process started in 2011 with 13 14 internal scoping and then went through the public 15 scoping process; then the development of the EA, which 16 was just recently published; and tomorrow we have a public meeting which, again, brings the public and the 17 18 Park Service together to talk about, get questions answered, that sort of thing. Then during and after the 19 20 end of the comment period, we analyze all the comments received and prepare the decision document. 21 22 And now I'll hand it back to Mary. 23 MS. HAKE: Thanks, Jayne. 24 So Jayne talked about the purpose and need.

purpose of the project is we want a comprehensive, integrative, and adaptive approach to the protection and management of shorebirds for breeding, feeding, and sheltering, and we're looking to achieve and maintain shorebird recovery methods, which we'll talk about a little more further on. And we also want to provide habitat for migrating and staging shorebirds to rest and feed and to provide that multiple use in the Park and recreational opportunities for the public.

The need for the project is that the shorebird recovery objectives are not being met. The productivity -- productivity, meaning the number of chicks that fledge per pair, that fly away each year -- is declining below these levels needed to help the species recover, and the major cause is unnatural levels of predators keying into these nesting areas. And just an example is, in 2015, 63 percent of the nests that were lost were due to predation. So it's a serious condition that's occurring.

We also know that there are new approaches that have been developed to manage predator impacts, and George touched on that, selective predator management, removing those individuals that are creating the biggest impact at a certain window of time for these threatened

and endangered species. And again, new information such as studies that we're doing about roseate terns, about the importance of migrating birds to the Seashore as well as changing beach conditions, sea level rise, global warming, frequent storms, intense storms. These 100-year storms that are happening every four or five years now are creating a large impact on our beach ecosystem, and people and wildlife are really beginning to share a shrinking beachfront or coastline.

Before we get into the alternatives, which is next, we just thought we'd give just a really quick overview of what is an alternative. This environmental assessment has four. So NEPA requires the National Park Service to look at a range of options and projects, and Jayne touched on this. So these alternatives can be evaluated by the Park, and a preferred alternative is selected. This is the option that best fits the purpose and need, and the Park Service has picked a preferred alternative. The public and agencies are then asked to evaluate it, as Jayne mentioned, and there are four.

So what we thought we'd do is, if anyone on the board has a question about what we just discussed about NEPA, we would stop here just in case there were any questions.

1	Anyone have any questions? Yes?
2	MR. SPAULDING: Who makes the final decision for
3	the National Park Service?
4	MS. HAKE: The National Park Service would make the
5	final decision, incorporating all the public comments
6	that were
7	MR. SPAULDING: But is that the director or
8	MS. HAKE: Well, it would be George.
9	MR. SPAULDING: That was my question.
10	MR. PRICE: Actually, once I'm satisfied that our
11	staff, our solicitor, our regional environmental people
12	are all on the same page, I then recommend that to the
13	region. The regional director takes my advice as well
14	as the compliance office in Philadelphia. So it's the
15	regional director's signature that's actually on the
16	final policy document based on our feedback and
17	recommendations.
18	MS. AVELLAR: What is the alternative that you've
19	chosen? I couldn't figure it out.
20	MR. PRICE: We're going to get to it.
21	MS. AVELLAR: Oh, it's a surprise?
22	MR. PRICE: No.
23	MS. AVELLAR: I couldn't figure it out by reading
24	the thing.

1 MR. PRICE: Okay. 2 MR. DELANEY: Okay, so thank you on process. 3 MS. HAKE: Okay, here we go. Okay, so now we're going to get into alternatives, and first just an 4 overview of each alternative. 5 So Alternative A is the no action. That means what 6 7 we're doing right now. Nothing would change. So we 8 would continue current procedures for managing and protecting shorebirds as we define in our current 9 10 management procedures. So staff would continue to 11 follow and implement all existing policies and programs, 12 and we would expect that shorebird productivity would likely remain low and not meet those recovery goals as 13 14 we have been experiencing over the past several years. 15 Realize for piping plovers we have not reached the Fish 16 and Wildlife Service recovery goals in the last five years, and we've only reached them in four out of the 17 18 last fifteen years. So this -- yes, George? MR. PRICE: Just a clarification because this came 19 20 up in an earlier conversation this morning. The United 21 States Fish and Wildlife Service is the lead agency on 22 endangered species. So that's the group that actually 23 has set the standard federal agency-wide. So all federal agencies, all state agencies are required to 24

1	take a look at their standards.
2	MS. HAKE: Correct.
3	MR. PRICE: So Joe had asked me was this Fish and
4	Wildlife telling us what to do. Well, I don't look at
5	it that way because they're the legal agency charged
6	with that responsibility. It's kind of like OSHA is
7	charged with safety. EPA is charged with environmental
8	protection. So we as a government agency subscribe to
9	their guidelines and laws and policies as well. So
10	that's the perspective of Fish and Wildlife Service when
11	you talk about which is why those standards are
12	important to us.
13	MS. HAKE: Thanks, George.
14	And in Alt. A, our no action, what we're doing
15	right now, we are only using nonlethal methods for
16	predator management, basically predator exclosures that
17	you see out, and we're going to get into that in more
18	detail.
19	Alternative B is increased protection and flexible
20	management, and this is our preferred alternative.
21	MR. PRICE: Right, Mary-Jo.
22	MS. AVELLAR: Thank you.
23	MR. PRICE: Underline it.
24	MS. HAKE: So it would provide an integrative,

comprehensive, and adaptive management plan to protect special status shorebird species and likely meet and possibly exceed that species recovery goal that we're talking about by managing predator impacts through lethal selective predator removal. And it also combines some additional recreational use restrictions to protect shorebirds while maintaining constant and predictable access at other specific high visitor use areas.

Alternative C is the same as Alternative A, so it's managing shorebirds as described in Alt. A with additional predator management options, including lethal removal. So basically think of Alt. C as the no action, what we're doing now, plus selective predator removal. And there would also be a total ban on kitesurfing, including at Duck Harbor.

Alt. D, Alternative D, is maximum shorebird habitat protection. So this is improving shorebird productivity entirely through protective measures, preventing disturbance by birds -- disturbance by birds by visitor activities. So basically what that means, from March 15 to October 15, all historic shorebird use areas and other priority habitats, including entire sections of beach -- so from the bluff toe to the water line -- and access points would be closed to visitor use. So it

1 would be about 27 miles. So that includes ORV access, 2 pedestrian access, except at the six lifequarded 3 beaches, boats, pets, and aerial recreational activities. And this alone may not achieve that recovery goal due to the intense predator impacts on 5 shorebirds. So there would be no lethal removal of 6 7 predators in Alt. D. So now we're going to get down into the nitty-8 9 gritties, and these are the topics that we analyzed in 10 the environmental assessment. So the first one is symbolic fencing. That's that 11

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So the first one is symbolic fencing. That's that fencing that you see on the upper beach, and what's common to Alternatives A, B, and C is that this fencing is used to identify the habitat for nesting, migrating, and staging shorebirds along that upper beach. And it's about 27 miles, as I mentioned. We install most of this by April 1 or soon after that with the exception of areas that we flexibly manage, which we'll talk about in a little bit, and then we start removing this fencing starting July 1, and all of it is taken down by October.

And here's just a map to show you over the last ten years where we have had piping plovers nesting in the Park, and realize this represents where symbolic fencing is up. So when you hear 27 miles, you think, oh, my

gosh, that's a lot and realize my shorebird staff have really big arms from pounding in all those posts. So that's a huge area where we would have that fencing up and for Alt. D perhaps where there would not be access.

So now we're just going to go briefly into each alternative on the different topics.

So for Alt. A, for the protective buffer, we would follow state and federal guidelines for piping plovers and least terns. For American oystercatchers, we would sort of evaluate on a case-by-case basis. And with concurrence from the Fish and Wildlife Service, four of our six lifeguarded beaches would not be fenced early in the season. And these sections could be fenced if there was plover activity, but we could also consider them for flexible management since we want to keep these areas of high use open to the public.

For Alt. B, piping plover and American oystercatchers, the fencing would be the same as Alt. A, except for least terns. It may depend on the management scenario. And we up it to six lifeguarded beaches in Alt. B that would not be fenced -- well, it would be partially or all of it would not be fenced. Some of it is fenced at Race Point North that's extremely wide and would be considered for flexible management, again

providing for that consistent use of high visitor use areas. And main pedestrian access paths to the lifeguarded beaches will remain open regardless of shorebird activity.

Alt. C, again, remember is very similar to Alt. A, so in this situation it's the same. And here you'll see a sort of a common thread of what Alt. D is. So all beaches, upper and lower, access points with historic shorebird use and suitable habitat would be symbolically fenced from March 15 to October 15, except at those six lifeguarded beaches.

So what is flexible management? Flexible management is underprotecting nesting piping plovers to prevent high recreational use beaches from closing. So if a piping plover started nesting on a lifeguarded beach, we would have the option to underprotect that pair so that people could still utilize that beach. And because this deviates from the Endangered Species Act, it requires what's called a Section 7 take permit from the Fish and Wildlife Service.

So under the no action alternative, what we're doing right now, we already have concurrence from Fish and Wildlife Service to flexibly manage, if needed, three piping plovers on these high visitor use areas.

There would be no flexible management on parking lots, the Pole Line Road, or the Inner Dune Road.

In Alt. B, it gets raised to five pairs, so there's a little more flexibility. I will say we've only used this once in the past five years, so it's not -- it's not something that is used that often, but we would have that capability. Parking lots, if any of you remember, at Head of the Meadow, which was closed due to some shorebird activity, it would remain open regardless in Alt. B, again providing for visitor use, and the Pole Line Road and Inner Dune Road could be considered for flexible management.

Alt. C would be the same as Alt. A, and Alt. D would be the same as Alt. B.

Moving on to pedestrian restrictions, again, 27 miles of the upper beach is closed in Alt. A, meaning what we're used to, where we see the birds nesting on the upper beach. The lower beach in general is left open, although there are sometimes high tide and complete beach closures to provide an adequate buffer from disturbance to these birds, but we do our best to try to create detours to provide for that visitor access. And staging and migrating shorebirds, with concentrations of 100 or more, we may put up

informational signs and, in some areas, area closed signs asking pedestrians to walk around these staging and migrating birds.

Alt. B would be the same as Alt. A but less restriction on lifeguarded sections of beach and increased restrictions to protect staging and migrating shorebirds. Okay, Alt. C would be the same as Alt. A, and again, Alt. D is the same in that it's very restrictive. All beaches upper and lower would be closed, and the six lifeguarded beaches would be open.

Boats, motorized and nonmotorized boats, including kayaks, in Alt. A, we close sections of narrow beach to piping plovers. If the beach is wide enough, we can have boats landing and people on it and piping plovers nesting. It's these narrow sections that if we can't provide the necessary buffer we would need to close. And other sections of narrow beach, intertidal zone with nesting and/or concentrations of staging, migrating shorebirds may be temporarily closed. And if any of you are boaters, you know on Jeremy Point we do this where we close a section but provide other areas for boat landing.

In Alt. B, portions of Coast Guard spit in Eastham would remain open unless further information such as our

roseate tern study that we're in right now indicates total closure is warranted or if plovers are nesting again on narrow sections of beach where we can't provide that necessary buffer. And historically important staging of feeding areas and channels in Nauset Marsh could be closed because these are very important resting areas, those exposed flats in Nauset Marsh. And from July 15 to October 15, additional intertidal areas, tidal flats would be closed due to or for the protection of these migrating and staging birds to rest and to feed during their long migration, many to South America.

Alt. C, same as Alt. A, Alternative A, and Alt. B is that same, that all beaches, upper and lower, with historic shorebird use would be closed to boats as well.

For pets, common to all alternatives is that pets are required to be on a leash, and beaches that don't have these nesting birds are open for pets on leash to enjoy the Seashore.

For the no action, for Alternative A, like we do right now from April 1 to September 30, we close that south side of Coast Guard in Eastham to pets as well as Jeremy Point, and then other beaches we close when the shorebirds lay eggs, and we keep them closed until those chicks fly or have fledged. So it reopens when they

fledge. And we also could close areas where there are

100 or more staging and migrating shorebirds, and that

could include the marsh side of Hatches Harbor.

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In Alt. B, we're going to extend that pet closure at Coast Guard and at Jeremy Point to October 15 instead of September 30, and it will add sections at Hatches Harbor and Herring Cove because of this, the importance of these areas to migrating and staging shorebirds. And for nesting shorebirds, the closures would occur earlier because we would not wait until those eggs were laid. We would start closing it when the birds arrived and are courting so that they don't get disturbed or killed by a The closures would be that symbolic dog off a leash. fencing where we see that breeding, feeding, and sheltering. And areas of 100 or more staging or migrating shorebirds we could close for the protection of the migrating birds. And the beaches would reopen to pets when those postbreeding adults and fledging young are gone.

Alternative C would follow what we're doing right now, Alternative A, and again, Alternative D would have about 27 miles of beach closed for all uses, including pets, from March 15 to October 15.

Moving on to aerial recreation, common to all

alternatives is we would ban aerial activities above and within 200 meters of posted shorebird use areas and lifeguarded beaches; for example, handheld kites, remote radio-controlled planes, and para and hang gliding, and we also have a ban on drones. And this is just a picture that I took at Coast Guard in Truro of a paraglider flying over a nesting area on that beach, and birds perceive that as a threat and are disturbed by it.

So for aerial recreational activities, what we do right now is we have banned kitesurfing on all open waters on the ocean and bay side seasonally from March 15 to October 15. There is an exception at Duck Harbor on a town-owned section of beach where if there are no nesting birds within 200 meters, kitesurfers are welcome to launch and go out a guarter mile and kitesurf.

In Alternative B, it's the same as A, but we would also ban para and hang gliding from March 15 to October 15. And Alternative C would be the same as Alternative A and a total ban of kitesurfing, including Duck Harbor. In Alternative D, again, all beaches, upper and lower, with historic shorebird use would be closed from March 15 to October 15, plus Alternative B.

Our last topic is selective predator management.

What is it? So humans have dramatically altered

ecosystems, and one result is what we call subsidized predators. Species of wildlife that are opportunistically taking advantage of human-provided foods and their populations have become artificially elevated because of that. Lethally removing individual predators, keying into these nesting shorebirds will help protect rare and threatened species. So moving individual predators of these species that are artificially elevated in populations to create that window of time so that these shorebirds can nest and have young and succeed and we can reach those recovery goals.

So it's narrowly focused on time and space. So we're just talking about a very small window of time that these birds are nesting and when we would do the selective predator management. So it would reduce this predation during this very critical time; again, that window of time. Because there are so few individuals that would be taken, it would not affect the overall population of these predators, and if individual predators are removed, it is likely that nest and chick loss, nest abandonment, and adult mortality would decrease and overall productivity would increase. And as George mentioned, there are many national parks that

1 are already implementing selective predator management. 2 And in Massachusetts over 30 sites use selective 3 predator management in their programs, and they saw a correlation between increased productivity and the use of selective predator management. A secondary benefit 5 would be a shorter nesting season. Realize these guys 6 7 nest up to six times, so that just prolongs the nesting season because if they lose a nest, they'll lay another 8 9 one and lay another one. So that gets the nest laid 10 very late into the season. So if we can get those birds 11 in and produce some young, it would provide for more 12 flexibility in managing visitor use. We may be able to open areas sooner because we would not have the birds 13 14 sitting on nests. 15 So in Alternative A, in the no action, again, it's just nonlethal methods through education, garbage 16 17 management, predator exclosures around piping plover 18 nests, and tern shelters, little houses for the terns to 19 kind of sneak in and get away from perhaps a predator. 20 They also like to get out of the sun. 21 In Alternative B, which is our preferred 22 alternative, it would include the nonlethal, but we'd 23 also add a little bit more trying to manage our garbage

because, remember, garbage is what these predators are

24

1 feeding on. These subsidized predators are taking 2 advantage of potato chips that are left on our beaches. 3 And it would also include lethal, targeting individuals or small groups of predators that are selectively preying on shorebirds. It may include shooting, 5 trapping, and avicides. And realize that over 20 sites 6 7 within New England use avicides to selectively remove predators, specifically crows. Coyotes and crows are 8 9 our two main predators that are doing the main impact on 10 our nesting birds. Alternative C would be the same as what I just 11 12 discussed and went over, Alternative B. And Alternative D, the maximum shorebird habitat protection, would be 13 14 Alternative B but with no lethal predator management. 15 So basically more garbage management and perhaps 16 electric fencing. In Alternative B, I failed to mention that we would also try electric fencing, which is 17 18 sometimes used for least terns and colonial nesters. I know that was a lot to digest, and I didn't want 19 20 to take too long so I went through it quickly, and I 21 appreciate your patience. I think what --22 MR. PRICE: So, Mr. Chair, just a couple of things. 23 I suggest that we take a few questions while they're fresh in mind with Mary just finishing, but I do want to 24

1	be sensitive to our colleagues from the Commission as
2	far as their presentation as well. I know one of them
3	has to leave a little early. So maybe we could just do
4	a couple of clarifying questions now, turn it to them,
5	and then open it up to the floor.
6	MR. DELANEY: Thank you, first of all, for a good
7	presentation.
8	Perhaps you should just go back to the one slide
9	that has the four alternatives listed.
10	MS. HAKE: Well, we have one slide for each of the
11	alternatives.
12	MR. DELANEY: Oh, okay. I think we probably have
13	it, but there's a lot to digest.
14	MS. HAKE: Well, I know.
15	MR. DELANEY: Okay. All right, so let's start with
16	questions. Larry?
17	MR. SPAULDING: Is the comment period does it
18	just relate to which alternative? If you, say, prefer
19	one alternative but there's an aspect of that
20	alternative that you don't think is good, can that be
21	included?
22	MS. HAKE: Absolutely.
23	MR. SPAULDING: So it's not restricted? You've
24	just got to say that you like A or B?

1	MS. HAKE: Yeah, what we want is whatever feedback
2	you feel on the document, so it definitely can include
3	that.
4	MR. SPAULDING: My second question is, with respect
5	to the lethal predator removals, who makes that decision
6	if it's adopted?
7	MR. PRICE: Basically what this would be doing is
8	giving us this plan would set it out as an
9	authorization, and basically as the manager, I would be
10	relying on the staff as to what the picture looks like
11	out there and compare that with how it's been looked at
12	with other places. So it's not a wholesale blanket.
13	MR. SPAULDING: Right.
14	MR. PRICE: But this plan is basically an
15	authorization. And then basically we would manage the
16	predation management the same way we manage everything
17	else; our ability to do it, the safety of it at the
18	time, the necessity of it, and then we would do an
19	evaluation.
20	MR. SPAULDING: So you would be the one that would
21	make the decision then?
22	MR. PRICE: Pardon me?
23	MR. SPAULDING: Would the superintendent make the
24	decision?

1	MR. PRICE: Well, nested under our division, yes.
2	MR. SPAULDING: Right.
3	MS. HAKE: And we also contract through USDA.
4	MR. PRICE: Right.
5	MS. HAKE: They are the experts, and that's who the
6	people who do selective predator management throughout
7	the state, throughout the Atlantic Coast they use
8	that agency. That is the lead agency.
9	MR. DELANEY: Mary-Jo?
10	MS. AVELLAR: I have two questions. The first one,
11	in Provincetown at least, we seem to be seeing a
12	decrease in the coyote population, and there's been
13	complaints that the Park Service allows them to be
14	killed to the point where the foxes are taking over. We
15	don't see raccoons or skunks anymore, and we're not
16	seeing coyotes that much anymore. And you're talking
17	about crows and coyotes, so my question is, have you
18	seen a decrease in the coyote population at least in my
19	town?
20	And the other comment is, when you were doing the
21	predator management in the past, there was such a hue
22	and cry against it, if you recall. I don't know if you
23	made the presentation here or someone else did. I was a
24	selectman then, and I said, "Gee, if we had had that

1	presentation in Provincetown, we wouldn't have objected
2	to the potential lethal option." So I think that if you
3	are going to engage in any kind of lethal option, that
4	you need to give that presentation in every single town
5	so that people because, truly, I didn't understand
6	it.
7	But have you seen a decrease in coyotes in
8	Provincetown? We don't see them at all anymore, just
9	fox. I saw one right across the street from my house
10	the other night when I had my dog out.
11	MS. HAKE: Yeah, I haven't. I don't know.
12	Chris, have you seen?
13	MR. HARTSGROVE: I haven't seen.
14	MS. HAKE: Yeah.
15	MS. AVELLAR: I don't know where they're going, but
16	they're certainly not on the streets of Provincetown
17	anymore.
18	MR. PRICE: Well, Chris Anderson is a frontline
19	supervisor and ranger in the North District.
20	But two things, Mary-Jo. Number one, the Park
21	Service is not authorized to we do not hunt coyotes,
22	period.
23	MS. AVELLAR: Thank you because that's the rumor
24	around town.

1	MR. PRICE: Well, that's incorrect. Coyotes are
2	part of the upland game during the hunting season as
3	under state regulations, but that's the there's no
4	additional hunting on our part, and the Park Service has
5	not engaged in predator management up until this point,
6	period. So as far as the decrease in population, that
7	seems to be an anecdotal feeling.
8	MS. AVELLAR: I don't know because I can say I used
9	to see them a lot.
10	MR. PRICE: Chris, do we have I mean, every time
11	I go to the dunes, I see the prints all the time.
12	MR. HARTSGROVE: Yeah, I haven't seen a decrease.
13	MR. COOK: Weren't there lots of coyote last summer
14	being fed by the people in the Herring Cove parking lot?
15	MS. AVELLAR: Oh, I remember that, yeah. Two old
16	ladies that would bring food out there.
17	But you'll see a lot of fox, and the fox have mange
18	now. That's a big issue.
19	MR. DELANEY: Anything else on that point? Okay,
20	Lilli?
21	MS. GREEN: Thank you.
22	So will you try the electric fencing before you try
23	the lethal methods?
24	MS. HAKE: Do you want me to answer that?

1 MR. PRICE: Well, what we'll have is we'll have a 2 palette of things that we will try and do. For 3 instance, even up until now the cages, we have found that some animals -- after we put the cages up and we 4 seem to be successful, well, the next thing you know 5 there are animals hanging out at the cages. So we took 6 7 the cages away to see if that would -- so we would be taking a look at this as an adaptive management plan 8 9 depending on what works at what time and our ability to 10 actually do it. I can't quarantee to you at this point 11 that it would be an if this, then that, but it would be 12 part of the palette in our plethora of things to do as 13 part of our management program. 14 MS. HAKE: And it would only probably solve one of 15 the problems in that the fencing prevents mammalian 16 predators. It doesn't do anything for avian predators. And for some of our species that are precocial, which 17 18 means they run around throughout the beaches, that fencing wouldn't protect them. So it would be useful 19 20 for colonial nesters like least terns, but it may not be 21 as useful for solitary species that nest, like piping 22 plovers. 23 And the second thing --MS. GREEN: 24 Just one more thing about the least MR. PRICE:

1	terns, for instance. So if anybody had happened to be
2	at the Head of the Meadow when the terns were nesting,
3	we're talking about hundreds of yards. We're not just
4	talking about an isolated area of an enclosed acre but
5	basically the whole stretch of beach. And I was
6	mentioning to some people at lunch, the last two seasons
7	those colonies were basically wiped out over one weekend
8	by one coyote. So that's the pressure we're talking
9	about.
10	MR. DELANEY: The second question and then we're
11	going to go on to the next.
12	MS. GREEN: Yes, of course.
13	And so I know that the last time this came up there
14	was an outcry in the community and the Park Service
15	(inaudible). Will the Park Service act in that method
16	in that manner again? If there is public outcry,
17	will you not go with your preferred plan?
18	MR. PRICE: Well, basically this was the process.
19	So what we learned the last time was that we didn't
20	adequately address the steps through NEPA. We hadn't
21	done prescoping, which we did in this process. We have
22	spent countless hours and costs doing analysis of all
23	the pieces. So what you're seeing this time is a very
24	different presentation and document. What we are

1	looking for is the impact and the feedback, and then
2	we'll do an evaluation to see if it will tweak any of
3	our alternatives or not.
4	Larry, basically, as you were saying, some people
5	might like something from Column A and Column B, and is
6	there a way to edit the preferred alternative that would
7	make sense for us to move to in the future?
8	MR. DELANEY: Thanks.
9	Anyone else from the table? Yes, Mark?
10	MR. ROBINSON: Mary, could you describe what other
11	partners work with you on the scoping, the alternatives?
12	Any state wildlife agencies or nonprofits, academics?
13	MS. HAKE: Well, I mean, Fish and Wildlife Service,
14	we work with them and other colleagues of mine who are
15	shorebird managers throughout the state of Massachusetts
16	and throughout the Atlantic Coast. And just documents
17	and studies that have been done on all aspects of the
18	plan. I know we're focusing on selective predator
19	management, but it's a much larger plan unrelated to
20	disturbance and the nesting I mean, the staging
21	shorebirds.
22	MR. COOK: Wasn't there that session in 2011 where
23	the public was invited to a scoping meeting?
24	MS. HAKE: Oh, yeah, we had an open house that we

1	discussed. There was a public scoping meeting where
2	people, like now, commented on what our proposals were,
3	you know, sort of as we were evaluating how we wanted to
4	go with this plan. So we had the public's input right
5	at the beginning, which is what NEPA requires us to do.
6	MR. PRICE: Including Mass. Audubon?
7	MS. HAKE: Yeah.
8	MR. DELANEY: Sheila?
9	MS. LYONS: Just a follow-up question on that. So
10	when you sent this plan as it is now out right now
11	it's out for public consumption.
12	MS. HAKE: Correct.
13	MS. LYONS: Do you make a special announcement or a
14	reach out to various agencies? Sort of like maybe the
15	Association to Protect Cape Cod?
16	MS. HAKE: Yes.
17	MS. LYONS: The Audubon, all the
18	MS. HAKE: They were all sent.
19	MS. LYONS: They were all
20	MS. HAKE: Correct.
21	MS. LYONS: encouraged to read it and to put
22	their
23	MS. HAKE: Yes, and to the local, Sarah Peake and
24	local

1	MS. LYONS: And the legislators and all that?
2	MS. HAKE: Exactly.
3	MR. DELANEY: More from the members?
4	MS. GREEN: One last question. So in my
5	understanding, that the lethal option will be part of
6	the final plan no matter what the public outcry is? Is
7	that
8	MR. PRICE: At this point we're still looking for
9	the input to help make our evaluation and assessment,
10	and we'll have a plan till we have a plan.
11	MR. DELANEY: I'm going to recognize Bill, do
12	you still want to comment?
13	MR. CLARK: Yeah.
14	MR. DELANEY: Bill's an alternate member. I'm not
15	going to go to the audience yet, but Bill is an
16	alternate member of the Commission.
17	Did you have a question?
18	MR. CLARK: A question for you and a question for
19	Mary.
20	The question for you, are you planning to have a
21	subcommittee on this topic since it's pretty complex and
22	there's an extra 30 days in order to review it?
23	MR. DELANEY: Yeah, I was just doing the calendar
24	in my head. We will have time we will have another

1	meeting of the full board, the full commission before
2	January 7. We could.
3	MR. PRICE: We could.
4	MR. DELANEY: We still could get it in under the
5	NEPA timeline.
6	So I can't answer you specifically. That's one
7	option for us just to do it as a committee as a whole.
8	The second one I'm contemplating is maybe we'd have to
9	have a subcommittee if we can't make the time frame of
10	getting our comments or recommendations before January 7
11	January 9.
12	MR. CLARK: So are you going to ask for a
13	recommendation from the advisory board?
14	MR. DELANEY: We will discuss this momentarily,
15	Bill. We usually take these issues. We listen and we
16	learn. We decide whether or not it's something that we
17	want to make a recommendation on or not. So to be
18	determined.
19	MR. CLARK: If I could ask Mary a question
20	regarding avicides. I know that's still up in the air,
21	but has there been any work done on crows, for example,
22	that have been poisoned and other scavengers that come
23	along and eat the dead crow? What happens to them?
24	MS. HAKE: Yeah, actually, it's probably one of the

most researched avicides that is out. And when the crow 1 2 ingests the DRC-1339, which is what they use, it 3 metabolizes extremely quickly and is out of the crow's system within hours. So it's very, very unlikely that it would affect anything else from eating it. 5 They've done studies where they fed this avicide to 6 7 northern harriers and to mice, and if it took one egg to kill a crow, it took between three and seven hundred 8 9 eggs to kill a house mouse. So it's a very specific 10 avicide to crow. And that marsh hawk that I talked 11 about, they fed it -- I think it was 171 days, and the 12 marsh hawk gained weight and did not die. Yeah, Bob? 13 14 MR. COOK: No, I just had some other -- are you 15 talking about the fact sheet that talks about -- the DRC 16 is -- 90 percent of it or more is metabolized and excreted within two hours of consumption. So it works 17 18 through the animal very quickly, and as Mary indicated, it's extremely selective. So it's very unlikely that 19 20 mammalian scavengers in particular would be at all 21 affected by it. 22 MR. DELANEY: Thanks, Bob. 23 Let me go to one more go-around among the members, questions from the committee. Then I'm going to open it 24

1	up to the public.
2	Anyone from the Commission?
3	MS. McKEAN: We were hoping not to have the public
4	comment till the end because we have to finish the bike
5	path now.
6	MR. DELANEY: I thought we had thought we would
7	have comment on this one.
8	MR. PRICE: Well, that was my original thought,
9	that I was hoping we would be able to do some additional
10	questions since we're
11	MR. DELANEY: If the members are fine for the time-
12	being.
13	Can I wait on that, Lilli?
14	MS. GREEN: I mean, when are we going to discuss
15	what we're going to do about that?
16	MS. LYONS: Well, after this
17	MR. DELANEY: Well, we're going to hear from the
18	public we will hear from the public on this issue and
19	the bike trail at the end, so you've just got to have a
20	little bit more patience. That's our typical for the
21	public, I'm speaking to. That's our typical way of
22	operating. We go cover all the issues, and public
23	comment comes at the end. So we'll have public comment
24	on this, and then we'll deliberate ourselves on what our

1	next step will be on both issues.
2	Okay, so thank you so far for a good presentation.
3	Let's move to the bike trail.
4	ENVIRONMENTAL ASSESSMENT -
5	REVIEW OF PLAN AND PREFERRED ALTERNATIVE
6	MS. McKEAN: Well, you see on the agenda that we
7	have review of plan and preferred alternative. When we
8	put together this agenda, because we do them two months
9	in advance, we thought we were going to be having a NEPA
10	environmental assessment as well on this document. We
11	are not doing an environmental assessment on this
12	document because there's so little new park land that's
13	impacted or affected. We're just talking about widening
14	of existing roads or resurfacing of existing roads
15	within or on park land, federally owned park land, and
16	this has always been a program to look at the whole
17	Outer Cape.
18	So just we do do NEPA. We make sure that we've
19	analyzed all the alternatives and whatnot, and so I'll
20	have Martha Hevenor and Sarah Korjeff of the Cape Cod
21	Commission give us a briefing.
22	MR. PRICE: Are you going to do a PowerPoint at
23	all?
24	MS. HEVENOR: Oh, yes. We've already set that up.

1	It's already in here.
2	(Pause.)
3	MS. HEVENOR: I'm hoping this is less controversial
4	than shutting down Pilgrim or shorebird management.
5	My name is Martha Hevenor. I'm a planner at the
6	Cape Cod Commission, and I'm here with Sarah Korjeff.
7	And I really want to thank you. I didn't realize today
8	was the 300th meeting, and that's an honor to be here.
9	So thanks.
10	I'll be brief. I'm going to run through the
11	beginning fairly quickly, give you some background, talk
12	about the alternatives development process, and then if
13	there's time, Sarah will go through the routes with you,
14	give me a break, and if not, I'll continue with the
15	routes themselves and talk a little bit about next
16	steps.
17	So what do we mean when we talk about the Outer
18	Cape bicycle and pedestrian master plan? Well,
19	essentially what it is, is it's a comprehensive plan to
20	provide bicycle and pedestrian connections between the
21	three towns, Wellfleet, Truro, and Provincetown, and
22	also to provide connections in the towns to the
23	destinations and attractions within the Seashore.
24	The plan is being guided by a steering committee

1 that consists of town representatives and staff of the 2 Park Service and Cape Cod Commission staff. And I just 3 want to note here that -- while we've got some town people here, that the steering committee -- the town 4 reps and the steering committee have been invaluable to 5 this process. We've got town officials from each town 6 7 and also the chairs of the bicycle and pedestrian committees, and they have just done tremendous work. 8 9 I've really never experienced such helpful 10 representation from the towns and such great committees, 11 so that's a really great piece of this plan. 12 Public input is an essential component of the plan, and we've had several workshops, which I'll talk to you 13 14 about in a moment. And in the end when we've got all 15 the work done, we hope to have a master plan that will 16 be a list of all the projects in the individual towns as 17 well as a preferred route between Provincetown, 18 Wellfleet, and Truro, in essence extending the current rail trail. 19 20

So there are a series of goals that guide the master plan, and in the essence of time, I'll summarize them for you. The primary goals are really to provide an expanded bicycle and pedestrian network between the towns and to destinations within the towns to do that in

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a manner that would minimize environmental impacts to
national resources and cultural resources and also to do
that in the most cost-effective manner.

And again, I'm whizzing through this. If you have questions, just interrupt me.

When we talk about the plan, we have to talk about the partnership. This plan is not a plan by the Cape Cod Commission or the National Park Service. It's a plan of all the partners. That's the three towns, Provincetown, Truro, and Wellfleet; the Park Service; and the Cape Cod Commission. Those are the primary partners. We've also been working with and had great encouragement from our representatives, Representative Peake and Senator Wolf, and we're also going to be working with Mass. DOT and Division of Conservation and Recreation and also the Regional Transit Agency -- or Authority as the plan gets implemented.

We talked a little about the routes development process. We've had three workshops, and I'll just touch on the first workshop to begin with. Way back in October of 2014 as the Cape Cod Commission collected -- I'm sorry -- completed our initial data collection phase and began to do some alternative screening, we held our first public workshop. And at that workshop we just

said to people, "Tell us where you bike, where you walk, where you want to bike, where you want to walk. Tell us about the hazard locations. Where are there tough spots for you to do either of those activities? And also please identify for us where the destinations that you want to go to." So we gathered all that information and did some additional data collection. And when I talk about data collection, I mean the focus of it has really been characteristics of our roadways, vehicle counts, and the various components that would make up a bicycle and pedestrian network.

So at the second workshop, we took the information that we got at the first workshop, and we presented them the routes that we heard about as concepts. We asked people that came to the workshop to identify the top route concepts that we had put forward. We also wanted to check in with people and ask them, "Did we get this right? Are we on the right track here?" And at that workshop as well, we asked people, "What do you want to see for the types of accommodations? Do you want to see a separated off-road bike path? Are you comfortable riding within the shoulders? Do you want a bike lane? What about sidewalks? Are there areas in your town where you want sidewalks?" We also asked people -- this

always gives me a laugh when we ask people to add comments to the map. I love seeing people scrawl all over the place. But those comments are really helpful, and we incorporate that into our plan development.

So after that workshop, we continued on with our alternatives development last spring and through the summer, and we continued to refine those route concepts. We had a really important meeting and I felt successful meeting. George and Lauren accompanied me up to the Mass. DOT offices in Taunton because we've got some elements that are on the access right-of-way of Route 6, and we really wanted to check in with Mass. DOT to make sure that that was actually -- that could be a viable plan. We want to have a plan that is something that can be implemented, not just something that sounds good. And by the way, Mass. DOT was quite open to the idea of having a separate multiuse path on Route 6.

We continued the environmental analysis throughout the summer, and we met again. We've been having regular meetings with the town bike committees, and we got some additional information from them, and we further refined the potential routes. Through that time we also continued our own evaluation of the routes to make sure that they were consistent with the goals and the

objectives of the master plan, and then just last week we had our third workshop, this time in Provincetown.

We've had one in each town. I considered it a very successful workshop. We had good turnout. And at this workshop we asked people to give us information on what would be their preferred alternative, and I think -- I'm going to ask Sarah to go through the alternatives.

Thanks.

MS. KORJEFF: Great. So I'm going to walk you through the three alternatives that we presented to the public at the workshop, and if you have any trouble sort of remembering what you see up here, it's also all included on this map that you'll be able to look at after the presentation and after the meeting too.

But essentially we developed three alternatives using all of the public input we've received thus far as well as all the analysis, and the primary route alternatives are really our focus for right now because they'll really affect what happens in terms of identifying secondary routes. So we've got -- so we've got three primary route alternatives. And it's important to note that because this is a primary route, we are expecting it to provide accommodation for the widest variety of users possible. So therefore, there

would be some changes to the character of the roadway in order to accommodate both experienced and inexperienced riders. So with the primary routes, I'll tell you not only how they -- what the potential roadways and paths are but also what the proposed accommodation would be. For example, along Route 6 we would anticipate or we would propose a separated multiuse path to accommodate the widest variety of users and the greatest safety.

So Alternative A, which is going to be shown in red -- and I'll mention just that the yellow lines shown are the potential secondary routes that are being considered, and any primary route we're looking at that does not get selected as the ultimate primary route would potentially become a secondary route also.

So this one -- I'm going to start in the southernmost point where the Cape Cod Rail Trail stops. This is at the end of the Cape Cod Rail at Lecount Hollow Road. Alternative A, which we consider sort of the existing rail bed and bike path option because it takes advantage of existing segments of the railroad bed as well as existing bicycle paths along through the three towns, would actually follow the route of the existing rail bed almost to Wellfleet Center until it intersects with Old County Road, Old Kings Highway here

1 (indicates), take a short jog there, and then continue 2 on to Cahoon Hollow Road coming out onto Route 6 at this 3 point. And let me also just mention that the dots you see on these maps, the purple dots represent destinations that were identified both by our steering 5 committee as well as by the public, particularly at the 6 7 first workshop we had, and then these larger dots -- you can see some blue ones here (indicates) -- these 8 9 represent activity areas that primarily are located 10 along or around village centers but also in some other areas where there is more activity. The yellow ones are 11 12 activity areas we identified which are in the summertime 13 only. 14 So back to the route. Once we come out onto Route 15 6 right around the Main Street intersection of 16 Wellfleet, the path would continue along Route 6 as a separated multiuse path until it comes to Rose Road and 17 18 Collins Road just north of the town line in Truro. at that point as it transitions out to a local road, it 19 20 would take the form of a four-foot shoulder on both 21 sides of the road, not a separated multiuse path 22 anymore. So continuing along Collins Road up to South 23 Pamet Road and following that back to Route 6 (indicates). Now I'm going to have you look down at the 24

1	bottom of the map again. This is South Pamet Road
2	coming into Route 6. And then once we hit Route 6,
3	following that northward again as a separate multiuse
4	path until we get to South Highland Road (indicates).
5	At South Highland Road continuing north all the way to
6	Coast Guard Beach and then taking a short segment and
7	I should say again it has a four-foot shoulder when it's
8	along these roadways until it reaches a short stretch
9	of Old Kings Highway, which is currently a dirt road
10	(indicates). And that would be a special situation
11	where we would like to design a non-paved surface for
12	that roadway to keep it to make it certainly more
13	accessible to bikers than it is right now, easier to
14	travel on, but we would like to have it be an unpaved
15	surface. And continuing on that short stretch until we
16	reach the Head of the Meadow bike trail, the existing
17	pathway (indicates), it would continue along that to
18	High Head Road and then down to Route 6 again, follow
19	Route 6 along Pilgrim Lake, East Harbor, all the way
20	into Provincetown until we reach Snail Path or Snail
21	Road (indicates). At that point it would turn down to
22	the south and jump onto the existing railroad bed in
23	Provincetown, which is currently a walking path,
24	unpaved. Again, this is a segment which would have

special consideration. We want to keep this unpaved,
maintain the existing character of it. It would follow
that railroad bed until Howland Road when it would take
a short jog back out onto Route 6 until it reached
Conwell -- and I apologize for how fuzzy this is -- and
follow Conwell and Cemetery Road down to MacMillan Wharf
in the center of town. So that's Alternative A.

Alternative B we term the scenic local roads option because it includes some routes that are less direct but are very scenic in nature, and then we heard a lot of people at the workshops identify these as places they really enjoy riding.

So starting back again at the southern point where the rail trail ends, following Lecount Hollow Road off to the east, and up Ocean View Drive and back to the west along Cahoon Hollow Road (indicates). All three of those we'd be talking about a four-foot shoulder for bicycles to travel on. This reaches the same point on Route 6 as Alternative A did, and this is a place where these two alternatives are exactly the same. It would continue along Route 6 to the north till it reaches Rose Road and Collins Road, and then follow that all the way to South Pamet Road (indicates). So as in the previous alternative, when it's along Route 6, it would be a

separate multiuse path. When it's on the local roads, it would be a four-foot paved shoulder.

And orienting you back down to the bottom of the screen again where South Pamet Road comes in, this would then follow Route 6 all the way up to South Highland Road, but then different from the previous alternative, it would turn west at Highland Road. Follow that underneath Route 6 in the underpass or overpass onto Route 6A, and then follow Route 6A northward all the way to the Provincetown line and then down into the downtown area along Commercial Street (indicates). So really just following it as far as the Route 6A/Commercial Street intersection.

And now the third, Alternative C, this is really the Route 6 multiuse path. And Alternative C, the entire route is a separate multiuse path along Route 6, within the right-of-way of Route 6. So you can see it following from Lecount Hollow Road straight up Route 6 to Truro, continuing along Route 6 up to Truro Center and back down at the bottom of the screen, following it all the way through the Town of Truro, continuing along East Harbor, following Route 6 all the way through Provincetown right out to Herring Cove Beach (indicates).

I just want to specify we have not identified whether the multiuse path would occur on the east side or the west side of Route 6, except for in a few specific locations where we know that there are environmental resources that need to be avoided. And I think the best example of that is in Provincetown in the Shank Painter area, Shank Painter Road area where not only do we have wetlands on the south side that we want to avoid, but also we have the benefit of the old layout of Route 6 on the north side that we could easily take advantage of and place the multiuse path in there.

Then just briefly mentioning secondary routes which have multiple purposes in some cases. Towns have identified that they specifically want us to provide a secondary route that is pedestrian-oriented. Along Briar Lane in Wellfleet is what we're showing here. That's one place we heard a lot of comments about wanting a pedestrian sidewalk. And then as an alternative or just in contrast, we also had a lot of people express an interest in providing bicycle access along Chequessett Neck Road leading out to the -- to the Cape Cod Bay Shore in Wellfleet.

Okay, so next steps. The first thing really is for the steering committee to get together and determine

1	what would be the preferred alternative for the primary
2	route through three towns. After that we would have a
3	sense of what the secondary route options might be, and
4	we would follow that with workshops in the individual
5	towns, meeting with both town officials, town staff,
6	potentially with members of the public, certainly with
7	members of the bicycle and pedestrian committees to
8	identify their priorities for the secondary routes, and
9	then finally put together the master plan once those
10	series of meetings have been completed and we have both
11	a draft and a final. And at this point the target date
12	for that is late winter of 2016. So not too far away.
13	And I think that's all. Are we ready for
14	questions?
15	MR. DELANEY: Well, thank you, both. That's
16	exciting stuff.
17	So questions on this presentation? Mary-Jo?
18	MS. AVELLAR: There was a presentation in
19	Provincetown last week by people from the Cape Cod
20	Commission about pedestrians, vehicles, and signage, and
21	they really didn't address the bicycle portion the way
22	you have, but Conwell Street is I know that there are
23	three speed limits on Conwell Street. It's 30 miles an
24	hour from the traffic lights to Cemetery Road. Then

it's 25 miles an hour from Cemetery Road to Harry Kemp

Way, and then it's 20 miles an hour from Harry Kemp Way

to Bradford Street, depending on who owns the road. The

state owns part of it. I've never been able to figure

it out.

So are you working in conjunction with these people? Because they were talking about making Conwell Street a one-way street going into town. And if you did that, there obviously would be room for a bike path and even a sidewalk because right now it's probably the worst road in town. Are you working with those two guys?

MS. HEVENOR: We are and they're working with us too. And I think for their -- when you said their plan lacked pedestrian or the bike stuff, they're waiting for us to sort of pick up more information. They're also working, as we are as well, with your bike committee, who has done a lot of work.

But on the question about Conwell Street, from what I understand when they discussed sort of the one-way options, they might have also been responding to some of the recommendations and comments that they got from the public when they were doing their "What do you want to see changed?" And also I know they were preparing for

your parking hearing last week where there were questions. Someone had proposed making it one way. So we in our development of the master plan are not right now looking at if Conwell Street is one way. The only option that we have on Conwell Street right now is the portion that the town is working on with funds from the Seashore that goes up Conwell to Cemetery as a shared -- as a shared on-the-road path, and so if something -- we're taking the lead from the town on what they would like to see on Conwell Street, but it hasn't been specifically addressed in our plan.

MS. AVELLAR: Cemetery Road, a lot of people know about Cemetery Road now, and it's practically become a superhighway. It's a scary little road. It's a two-way road, and people can access it from Standish Street and from Alden Street. I just know I use it a lot, and it's a narrow little road. I don't know. Do you have any plans for that or if the bike committee does or those two guys that were here for the traffic hearing?

MS. McKEAN: Actually, funds have been turned over from the Park Service to the town, and so the DPW director is in charge of the project to connect from Route 6 to MacMillan Pier at this point in time. And David Gardner is also involved in this.

1 MS. AVELLAR: The town just (inaudible) another 2 requirement to our property so (inaudible) for another 3 alternative. MR. DELANEY: Can I ask Larry to comment? 5 MR. SPAULDING: Once you've got your master plan figured out what you want to do, will your project 6 7 include a cost information? And b) where are you going 8 to get the money to do it? 9 MS. KORJEFF: Yes, it will definitely include -- so 10 the question was whether we would have cost information 11 in the bike path. Yes. In the master plan, I'm sorry. 12 Yes, it will, though not sort of -- I guess I'm not sure to what level of detail it will be at this point, but 13 14 we've certainly identified some potential funding 15 sources through both the state and the federal 16 government, and we've also -- I guess depending on where the route is when it's located in the town, that's going 17 18 to be an important factor too. But the master plan will include more than just identifying the routes. 19 20 also look at the sort of wider variety of safety issues 21 and public education and costs sharing, things like 22 that. 23 MR. DELANEY: Okay, thank you. 24 Anyone else from the Commission?

1 MS. GREEN: It was a great presentation. 2 really excited about the project. 3 And I know, Martha, you're well aware of Ocean View Drive, but I just wanted to make mention of the fact 4 that I've been at some of the board of selectmen 5 meetings, and they were talking about erosion issues in 6 7 that road. So as you're going forward, I know that 8 you'll keep that in mind. 9 MS. HEVENOR: I might just say that one of the goals of the plan, we want to do something that's cost-10 11 effective. So we don't want to put a facility in a 12 place that it's going to need replacement soon. At the same time, we want to address local needs as well. 13 14 MR. DELANEY: Sheila? 15 MS. LYONS: I was just going to say that on a lot of these sections, especially even on Route 6, you're 16 going to be going in front of businesses and homes, that 17 18 sort of thing, and you're going to have to widen some. So that's where -- that's probably where the rub will be 19 20 in the future; like how are we going to expand another two feet over here? And that's a conversation with all 21 22 of those people as well, correct? 23 MS. HEVENOR: It is, and I do think, Sheila, that -- I think all the routes right now that are proposed --24

and as part of it, sort of the cost-effective and most implementable plan are proposed within existing rights-of-way. And we all know people have mailboxes in their driveways and things in those rights-of-way, so we want to minimize disruption. So we'll take that into consideration, and I know the steering committee being sensitive to the needs of their own individual towns will also take that into consideration.

MS. LYONS: Also, so say you go with one of these plans. We'll just go with maybe two because it's not the direct one. So you have — there are some that go off in alternatives, and there are all these alternative roads. So I'm looking at my map, and I'm going up Route 6, but I see these alternate roads that I could go off to see scenic things. Is there going to be — because it is cost. I mean, let's face it. So there's not going to be enough money for everything. So a lot of those side roads that are pass—through roads are difficult now, and if you were going to have them — people directed to them as alternates, I'm imagining somewhere there there's going to have to be some sort of work lane. Am I right on that, or are those just —

MS. HEVENOR: Yeah, yeah. I mean, the first thing I want to say is that we're going back to the town

1	officials to make sure that when they see the list
2	that's in their town that we've developed, that they
3	say, "Yes, that's what we want."
4	MS. LYONS: Right.
5	MS. HEVENOR: Okay. So we're depending on the
6	local officials to sign off, a), and then b) would be
7	that for those alternate routes, we're looking at the
8	most people are already riding on them anyway. So we
9	want to try and improve safety and comfort the best we
10	can. So in many cases it might just be striping a fog
11	line or putting in a share road, or maybe it's signage
12	saying bike route.
13	MS. LYONS: Right.
14	MS. HEVENOR: But because the whole map shows all
15	these routes out there, it doesn't necessarily mean that
16	everything that's in the plan right now is going to be
17	addressed in the final.
18	MS. McKEAN: Yeah, or will be implemented at the
19	same time.
20	MS. HEVENOR: Right.
21	MS. McKEAN: We fully anticipate that after these
22	town meetings we've already done it with the bike
23	committees and gone through each road segment that
24	they'll put it on their capital improvement plans and

that it won't roll out all at the same time. And you

may see a share road -- type share of the road situation

for several years before you get the implemented room

for shoulder alternatives.

MS. LYONS: And also on Route 6, now that I'm just thinking about it, there is a bike path that parallels 6. It's just a little bit in in Eastham. I know that. And I do have to say that on those sections where you should slow down and you're not really -- you have a lot of things in your head and you're not thinking about, "Oh, this is a bike crossing. I should stop," the flashing lights do help bring people's attention to it, especially in the evening. So I'm actually conditioned now when I am there, but it took the conditioning. Like Pavlov's dog. So but really, those things are cheap ways of bringing that attention of flashing lights and letting people -- like approaching a school at that time.

MS. HEVENOR: We have the safe crossing at schools.

MR. DELANEY: Here's what I'd like to suggest. The details really are endless, and we'd love to talk about those, but I think what I could do is get a sense of this commission and say that we certainly applaud and welcome your goal of creating a comprehensive bike plan.

1	I think the process, again, is going very well because a
2	lot of these details are town-by-town oriented. But it
3	sounds like you're dealing with the towns very well. I
4	would suggest that whichever plan has the biggest impact
5	on the natural resources of Cape Cod, which I'm guessing
6	might be A, where we actually put some bikes on areas
7	inside the Park boundaries that have not been done
8	before, that may be the only place or aspect where we
9	would want to think a little bit with you a little bit
10	more about some of those details. And I'm sure Lauren
11	is there for us and can help feed us feedback.
12	MS. McKEAN: Sure.
13	MR. DELANEY: So if questions come up about an
14	alternative, it really has natural resource impact.
15	Am I right A would be the one probably?
16	MS. McKEAN: Yes.
17	MR. DELANEY: Maybe not. Whichever one is, that's
18	when we would be happy to spend more time as a
19	commission thinking about how it impacts the larger
20	mission of the Cape Cod National Seashore. But other
21	than that, we think it's I think it's great work.
22	Thank you for sharing it with us. Keep going. It
23	certainly is consistent with everything we espouse here
24	for the Park.

1	Okay, so there will be a chance for the public to
2	comment on this in a minute. So we've covered our two
3	big issues with two excellent detailed presentations. A
4	lot for us to digest. I'm just going to move quickly
5	through the rest of the agenda and then get to Public
6	Comment.
7	OLD BUSINESS
8	MR. DELANEY: Old Business. Is there anything
9	under Old Business someone can't wait to bring up?
10	(No response.)
11	MR. DELANEY: Good.
12	LIVE LIGHTLY CAMPAIGN PROGRESS REPORT
13	MR. DELANEY: Mark, the Live Lightly Campaign
14	Progress Report?
15	MR. ROBINSON: I just have a couple slides.
16	MR. DELANEY: I know you have two slides, and if
17	they take one minute each, I'd be happy to have you do
18	them.
19	MR. ROBINSON: It's going to take less than that.
20	MR. DELANEY: All right.
21	MR. ROBINSON: I was going to announce it at the
22	last meeting, but unfortunately, I couldn't attend, so
23	it seems like old news. But June wasn't that long ago.
24	This is our Live Lightly Campaign to encourage

1	landowners within or near the National Seashore to
2	consider land conservation options for their properties.
3	This was the booklet that we put out a few years ago,
4	and we've had some success in encouraging landowners to
5	participate.
6	In June, Professor Gerry Holton, who's a physics
7	professor at Harvard incredible people on Cape Cod.
8	He's 93 and still teaching. He was a friend of
9	Einstein. He studied with Einstein.
10	(Laughter.)
11	MR. ROBINSON: So anyway, they've had this land in
12	the family for a long time as a summer place, a very
13	simple cottage and a studio for the professor there.
14	There could have been six additional house lots in the
15	seven acres. They used a conservation restriction,
16	retained title in their private hands but extinguished
17	the subdivision potential, so there'll be six less
18	houses and septic systems in this part of town between
19	Cove Road and Route 6, kind of just south of the
20	Wellfleet Post Office.
21	And very just a real nice old woodland. They've
22	been living very lightly on that land for 60-70 years
23	and want it to remain still long after they're gone.
24	Some interesting plants. This is the prickly pear

1 cactus, the only cactus that grows naturally east of the 2 Mississippi. There are several places where people have 3 planted in their gardens, but this is actually a wild version of it and some ladyslippers. 4 5 So we're very thankful for the Holtons for making this donation. They did not donate the land. 6 7 donated the development rights so there can't be a subdivision on the seven acres. So it's a very nice 8 9 thing. So we'll continue. 10 That's exciting. That's great. MR. DELANEY: 11 Thank you, Mark. 12 MR. ROBINSON: While it's not in the Seashore, it was generated by the workshop we had with landowners 13 14 throughout the town on using this theme, the Live 15 Lightly Campaign. 16 MR. DELANEY: So very related to our mission, and for those of you who are not familiar with the Live 17 18 Lightly Campaign that Mark is spearheading, it's on the There are brochures. Pin down Mark after this 19 website. 20 They're always -- I know. I'm speaking for meeting. 21 him. But always looking for other property owners who 22 are in similar situations. Not even seven acres, but 23 anyone who has an interest in helping conserve property

for the future, and many techniques are available to do

1	that.
2	So thank you, Mark. Great, great work.
3	NEW BUSINESS AND AGENDA FOR NEXT MEETING
4	MR. DELANEY: Okay, New Business. Anything that
5	someone wants to raise for now or for the next agenda?
6	Let's merge those two items. New Business and the
7	Agenda for the Next Meeting.
8	I have one. I'm curious about drones and use of
9	drones in the National Park System here or anywhere more
10	widely, so any little information on that would be very
11	helpful.
12	MR. PRICE: We'd be glad to present that.
13	MR. DELANEY: Thank you.
14	MR. PRICE: Considering when the Secretary of the
15	Interior was here on a spontaneous visit, somebody had a
16	drone buzzing the seals down at Coast Guard Beach.
17	MR. DELANEY: That's the issue that we and our
18	whales are a little bit concerned about too.
19	Yeah?
20	MS. LYONS: I mean, just for people. I have to say
21	at the Oyster Fest, we were all sort of congregated
22	there near Winslow's, and there was a drone hovering
23	over us, and I did not like that.
24	MR. DELANEY: Probably taking photographs, yeah.

1	MS. LYONS: So it was bothering me too, one of
2	those species that it bothered me.
3	MR. DELANEY: Any other items beyond our regular
4	scheduled Superintendent's Report and other reports for
5	the next agenda?
6	MS. GREEN: Is now a good time to talk about
7	continuing the discussion about the shorebird
8	management?
9	MR. DELANEY: We're coming back to that.
10	MS. GREEN: But as far as (inaudible)?
11	MR. DELANEY: Well, that will be on the agenda, I'm
12	sure, yeah.
13	MS. AVELLAR: When is the next meeting?
14	MR. DELANEY: We're going to decide that next.
15	MS. AVELLAR: Okay.
16	MR. DELANEY: So the agenda will evolve. I just
17	added one, and we're going to definitely have the
18	standards.
19	DATE FOR NEXT MEETING
20	MR. DELANEY: The next meeting, would typically two
21	months from now be mid-January?
22	MR. PRICE: Yeah, basically January. And it sounds
23	like you all are interested in a January meeting. So

the Mondays that would be useful would be either the 4th

1	or the 11th. I just announced that we wanted to extend
2	the comment period to the 9th. However, if you all
3	decided on the 11th as opposed to the 4th, we could just
4	have the 11th be the final date because it's very
5	flexible at this point.
6	MR. DELANEY: Okay, then why don't we well, we
7	may want to have a recommendation at that point on the
8	11th.
9	MR. PRICE: Right.
10	MR. DELANEY: So do you want to extend it to the
11	18th so you can consider that?
12	MR. PRICE: We could do that as well.
13	MS. BURGESS: Could we do it on the 4th?
14	MR. DELANEY: The 4th is right after the holidays.
15	Some people are going to be out of town traveling.
16	MR. SPAULDING: The 4th is right after the
17	holidays. There's the weekend, traveling, so it's not a
18	good time.
19	MR. DELANEY: If we went to the 11th and we were
20	ready to make a recommendation, then I guess you could
21	receive it on that day because that works procedurally.
22	MS. McKEAN: That procedurally works.
23	MR. DELANEY: That would work still?
24	MR. PRICE: Yeah.

1 MR. DELANEY: Okay, so how's that? Let's give 2 ourselves that extra time. We'll meet on the 11th. 3 We'll at that point have our, should we want to, 4 comments on the shorebird management plan, and they will be timely. We can incorporate into final deliberations. 5 6 Okay, so that's that. 7 PUBLIC COMMENT MR. DELANEY: Now, I'd like to turn to Public 8 9 Comment. And the public comment period is open for any 10 issue that's come up today or new issues. superintendent has put a number of things on the table 11 12 in the past. There may be other things you want to raise for us. I'd only ask you to identify yourself and 13 14 your affiliation or your town from which you come. 15 Anybody want to speak? Sharon? 16 AUDIENCE MEMBER (SHARON YOUNG): I'm Sharon Young with the Humane Society of the United States. 17 I just 18 have a couple questions about the flexible shorebird management program. We'll obviously be submitting 19 20 detailed comments. These are questions. 21 One of them is, in looking at the four 22 alternatives, Alternative D was the one that lacks --23 the only actual alternative that lacks lethal predator control, and it appears that in exchange that all of the

1	beaches other than the lifeguarded beaches would be
2	closed. So is the Seashore seeing that as a
3	conservation equivalent to the lethal predator control?
4	Because and this is a statement, not a question. But
5	I didn't see any quantitative analysis about the
6	equivalence of closing all the beaches to the public
7	versus killing up to 50 predators of multiple species.
8	So is that seen as a conservation equivalent by the
9	Seashore?
10	MS. HAKE: Well, in Alt. D, the six lifeguarded
11	beaches remain open.
12	AUDIENCE MEMBER (MS. YOUNG): Say again.
13	MS. HAKE: The six lifeguarded beaches remain open
14	
15	AUDIENCE MEMBER (MS. YOUNG): Correct, I
16	understand.
17	MS. HAKE: under Alt. D, yeah.
18	AUDIENCE MEMBER (MS. YOUNG): Right, but closing
19	everything else is the conservation equivalent?
20	MS. TEVYAW: No, because the predator management
21	will have so much more impact.
22	MS. HAKE: Right, so Alt. D is protecting the birds
23	totally through not disturbing them, you know, because
24	disturbing displacement affects these birds. So in Alt.

1	D, we would close approximately 27 miles of the beach
2	when the birds are nesting in hopes that just that would
3	provide additional protection to help in the recovery of
4	these species, understanding that so much of the impact
5	to these birds is due to predators individual
6	predators preying on the eggs and chicks.
7	AUDIENCE MEMBER (MS. YOUNG): Which is correct,
8	which is exactly what the conservation equivalent is
9	because (inaudible).
10	MS. HAKE: I just wanted to make sure I understood.
11	AUDIENCE MEMBER (MS. YOUNG): And then the other
12	question I had was the lethal management can be for up
13	to 50 predators of any combination of species. How will
14	the Seashore because it doesn't have a plan determine
15	do you take 50 coyotes? Do you take 50 crows? Do you
16	take 25 each? Do you take 18 raccoons? I mean, how
17	will you be making the judgment as to what the
18	combination of that 50 is going to be in terms of I
19	mean, obviously you're saying (inaudible) take visiting
20	nests, so what monitoring what is going to yield
21	where you decide to kill who?
22	MS. HAKE: Do you want me to answer?
23	MR. PRICE: Well, I think, Sharon, from my
24	perspective, again, as I was describing before, we're

looking at this as a palette of opportunities as to how we would actually manage it. So obviously if we decided to implement a predator management piece, we would contract with APHIS and we'd be talking about a certain area, a certain murder or family of crows, a certain number of coyotes in a particular area. So it would be a highly concentrated area where we would be able to document exactly what we've done.

We don't have any problem with our data collection as far as documentation of what we're doing. We've got more documentation that we're doing all the time, so obviously we would have a record of what was happening with lethal predation as far as our record-keeping is concerned. And obviously if we're at a time when we were bumping up against those numbers, then our staff not regularly but on a regular basis keeps this record-keeping in place and we'd be able to tell management when we're coming up against these numbers.

Does that make sense, Mary? That's how I envision this. We have division chiefs. We have people out in the field. We have regular communication meetings. We have regular documentation we submit especially to the Fish and Wildlife Service, so that would be part of this process as well.

AUDIENCE MEMBER (MS. YOUNG): So it's more of an ad 1 2 hoc, this nest is concerned and this is who's preying on 3 it? MR. PRICE: It's not ad hoc. I would call it adaptive management. It's very specialized management. 5 6 They're out there every day counting the nests, counting 7 the birds, identifying who the predation is, and 8 therefore, it's not happenstance at all. It would be a measured management approach based on the information 9 10 that we've received so far. And then we would do the 11 follow-up because obviously we can also learn how, once 12 we implemented measure X, Y, and Z, then what was the 13 success as well. 14 MS. HAKE: Yeah, I would also add that where we 15 would be doing selective predator management is a very 16 small fraction of the entire park. So we would choose 17 areas that have high shorebird use and are being 18 impacted by a selective predator. So like George was saying, Head of the Meadow, 200 pairs of least terns and 19 20 we're seeing a set of coyote's prints in that area up to 21 That might be a situation where we would call 22 APHIS and say, "Please go there and remove that one

individual or those two individuals." So again, it's a

very small fraction, and we would choose based on our

23

1	data of the prints, the footprints of the predators
2	leading up to the eggs, which is how we know they're
3	eating them.
4	AUDIENCE MEMBER (MS. YOUNG): Yeah, as somebody who
5	spends inordinate amounts of my time commenting on
6	federal management proposals, it would have been helpful
7	to have that kind of information in there because just
8	saying we're going to kill 50 of multiple species
9	without explaining the process by which that's going to
10	be done is difficult for the public to understand.
11	And then one last thing, which there may be nobody
12	here to answer, but I noticed that the recovery plan for
13	the plovers is 20 years old. Normally plans are
14	updated.
15	MS. HAKE: Well, they do a five-year review, so
16	there is a five-year status on each species, and that is
17	updated. But yeah, that
18	AUDIENCE MEMBER (MS. YOUNG): There's been no
19	citation since the '96 plans.
20	MS. HAKE: Yeah. Well, right, the '96 plan is sort
21	of the mother, the base of the decision. The Fish and
22	Wildlife Service hasn't reopened that. It would be just
23	like us opening up our net regs. I mean, it's a large
24	process. So what they decided to do is work off of that

1	and then add updates every five years on the various
2	regions, as an example, for piping plovers.
3	AUDIENCE MEMBER (MS. YOUNG): Okay, thank you.
4	MR. DELANEY: Any other comments from the audience?
5	Yes, in the back row?
6	AUDIENCE MEMBER (NAT GODDARD): I'm Nat Goddard,
7	Eastham alternate for the Commission.
8	MR. DELANEY: Yes.
9	AUDIENCE MEMBER (MR. GODDARD): Point of
10	clarification on the multiuse pathways. That is a four-
11	foot right-of-way whether it be a portion of an existing
12	road or at the side of an existing road, and it would be
13	by multiuse it would be pedestrian and bicycle?
14	MS. HEVENOR: So to clarify, the shared use path
15	proposal is for Route 6, and that Route 6 in some areas
16	has a right-of-way of 200 feet, upwards of 200 feet, 100
17	feet plus in other areas. So that would be a
18	significant set off a significant distance from Route
19	6, still within the right-of-way. On the local roads,
20	we're proposing I think it's primarily four-foot
21	shoulders as the maximum extent. There wouldn't be a
22	separated off-road path on the local roads.
23	AUDIENCE MEMBER (MR. GODDARD): And it would be
24	attached to the road, though?

1	MS. HEVENOR: Yes, yes.
2	AUDIENCE MEMBER (MR. GODDARD): Just an extension
3	of the road?
4	MS. HEVENOR: Right. So in some cases, though, it
5	might not require widening. It may just require
6	re-striping and lane reconfiguration.
7	MS. McKEAN: And that's the share the road, which
8	would be just lesser and not as much ground surface.
9	It's really signage and spraying and painting.
10	AUDIENCE MEMBER (MR. GODDARD): Thank you.
11	MR. DELANEY: Other comments from the public on any
12	topic?
13	(No response.)
14	MR. DELANEY: Okay, thank you.
15	Now come back bring the discussion back to the
16	Commission members. I know we have we want to decide
17	how we're going to proceed with the shorebird management
18	plan. Can I set aside the bike comprehensive bike
19	master plan right now and say we're satisfied with how
20	it's going along and we're not going to take any action?
21	Okay.
22	Now we have to think about how we're going to do
23	the if we choose to do the recommendation on
24	shorebird management. First of all, do you think this

1	is a topic worthy of us taking extra time out of our
2	days to come up with a recommendation? Just a show of
3	yes, no, or maybe.
4	Lilli thinks we need to.
5	MS. BURGESS: Yes.
6	MR. DELANEY: Maureen thinks we need to do
7	something. Sheila. The rest of you are kind of maybe,
8	maybe not?
9	MS. AVELLAR: Mmm-hmm.
10	MR. DELANEY: Okay, the two alternative approaches
11	the two ways we could approach this is continue to
12	look at the document ourselves, educate ourselves
13	further. It's a fairly complex set of alternatives.
14	And maybe that's kind of why we're saying, wow, this is
15	a big task. A lot of effort has gone into it.
16	Consultants and staff have put an inordinate amount of
17	time into it. There will be a lot of public comment.
18	So the process will generate a lot of focus on this. We
19	certainly can do that as well, but it's going to take a
20	little effort to do that well. But if we choose to do
21	that, then we will at least be better prepared as
22	individuals to make when we come back together make
23	some more comments on the plan on January 11 as a group,
24	individuals as a group.

The second one is to get a subcommittee together and have us task that subcommittee with really spending time getting the detail and analyzing it further and then coming back with its recommendation to us to think about to use on January 11 to make our final comment on that.

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So we've used both processes in various topics in the past when we formed subcommittees to deal with most recently the dune shacks. It's a big commitment to do it well, to do it right. I'm not inclined -- I'm looking for some thoughts. Let me just think about it. I'm not inclined to put together a subcommittee right away. I think this issue is not only complicated but science-based. This whole issue of natural resource management is a very sophisticated, complicated set of management techniques. We have experts who have PhDs in that area. I think we have to give a certain amount of credibility to our staff. I think there will be individuals who probably for their own personal reasons and values want to comment on this as individuals outside of this commission. That's fair.

So unless I hear two or three people with, you know, the consensus of the Commission being we really need to tackle this as a body, I'm willing to let this

1	one go by because we will have another chance to look at
2	this on January 11.
3	MS. LYONS: Right.
4	MR. DELANEY: Yeah?
5	MR. NUENDEL: Mary, just a quick question. We
6	got this information that you handed out to us, but I
7	noticed during the slideshow there was also another
8	site that was up on one of the slides,
9	parkplanning.NPS.gov/CACO.
10	MS. HAKE: Uh-huh.
11	MR. NUENDEL: Does that have any other information
12	about this in there other than this, or is this
13	comprehensive
14	MS. HAKE: Oh, the whole document, the whole 280
15	pages.
16	MR. NUENDEL: So if somebody wants to do all this
17	and go in and get it, they can
18	MS. HAKE: Yeah, what we tried to do here is, since
19	we figured most of you didn't have time at this point to
20	read the document, just to give you an overview to see
21	the big distinctions between the alternatives in hopes
22	that you have
23	MS. LYONS: Did you say you started to do that?
24	MR. PRICE: You all requested this last time.

1	MS. LYONS: Right.
2	MS. GREEN: Yes, we did.
3	MR. PRICE: And therefore, it was sent out the same
4	day that the general public document was sent out. And
5	it's part of what we'll be summarizing tomorrow
6	afternoon to people that are interested to try to figure
7	out what's happening.
8	So, Don, that's where that came from, and yes, it
9	is a synopsis of what was
10	MS. LYONS: And you were able to get the
11	alternatives and look at more detailed information?
12	MS. GREEN: I've looked at the plan. And I hope
13	you haven't gotten the wrong impression, but I'm very
14	grateful for the amount of time and energy and science
15	and the researchers that you've used to delve into this.
16	It is very, very detailed and very comprehensive, and I
17	certainly appreciate that.
18	I do know my community in Wellfleet has already
19	heard from people that are of course, they did object
20	the last time to lethal management of predators, and
21	they are again this time, and I need to as a
22	representative of Wellfleet, I need to bring this to
23	this table, and that's what I've done.
24	MR. PRICE: Yes.

1	MS. GREEN: But I do I have really I've been
2	reading it, and I intend to read more.
3	MS. LYONS: But what you were saying with the
4	notes, you could take the notes that we were given and
5	go into the plan and then get a clearer explanation as
6	to what so it all worked? The information is there?
7	MS. GREEN: Mary-Jo had asked about the
8	organization of this, and I said once I had this in
9	front of me, I was able to go to the plan and really
10	understand it, that this was directing me to areas in
11	the plan, and that really explained it well.
12	MR. DELANEY: Thanks, Lilli, and thanks, Don, for
13	those comments.
14	Other thoughts or questions from the committee?
15	Mary-Jo?
16	MS. GREEN: Oh, I did want to ask one more
17	question. The slide deck, could that be made available
18	to us so that we can take a look at that further?
19	MS. HAKE: The PowerPoint?
20	MS. GREEN: Yes, the PowerPoint presentation that
21	was given today, Mary and Jayne gave.
22	MS. TEVYAW: The only concern is that it has
23	limited information. So you can see the slideshow. You
24	will not have read the plan, so it's not comprehensive.

1	It's a short overview like you have in front of you.
2	MS. GREEN: It's helpful. I mean, it was really
3	it was well done.
4	MR. PRICE: Right, because we had somebody walk us
5	through it.
6	MS. GREEN: Right.
7	MR. PRICE: It wasn't intended to be comprehensive,
8	though.
9	MR. DELANEY: Okay, so that's
10	MS. HAKE: No.
11	MR. DELANEY: Okay, that's a no.
12	Mary-Jo?
13	MS. AVELLAR: Well, clearly we have a
14	responsibility to protect the shorebirds. There's just
15	no question in my mind about that. The problem is the
16	lethal option, and as I explained earlier and I think
17	this is really a critical component for the Park Service
18	if you don't want to have the same thing happen in the
19	past happen again that you have to go out and you've
20	go to have somebody where is she?
21	MS. HAKE: Right here.
22	MS. AVELLAR: like Mary explain that. Because
23	when that got explained to us a year or so ago, I
24	thought to myself, well, if I had known that then when I

1	was a selectman, I wouldn't have objected because, I
2	mean, it's you know, we have a mission, and our
3	mission is if a coyote is wiping out 200 terns, that
4	coyote's got to go in my mind. So I think that you
5	know, I don't hunt, but, you know, I stand by the people
6	who want to hunt within the Park Service, within the
7	Seashore because that's one of the traditional rights.
8	So I think that I don't have a problem making my
9	mind up right now, but I'll wait until January to do it.
10	But I think that if the Seashore if the National
11	Seashore doesn't go out into the community to explain in
12	detail the reasons for the possibility of engaging in
13	the lethal option, we're going to be right back where we
14	were a couple of years ago, and I think you've got to
15	get on all the agendas between now and January 9. I'll
16	be honest with you.
17	MS. LYONS: I tend to agree. The more information,
18	the better. They can't say we can say that they
19	weren't there wasn't any venue for them.
20	(Mr. Delaney bangs gavel.)
21	MS. LYONS: Sorry.
22	MR. DELANEY: Ladies?
23	MS. GREEN: Mary-Jo, you were saying the board of
24	selectmen agendas?

1	MS. AVELLAR: Yes, so they can explain it.
2	MR. DELANEY: I think Mary-Jo has articulated very
3	well a recommendation to the superintendent immediately
4	from today to continue the public education that we've
5	had as extensively and as often as we can. And it
6	starts tomorrow obviously. There will be a lot more
7	details, I'm assuming, in tomorrow afternoon's 4 to 8
8	p.m
9	MS. TEVYAW: 4 to 7.
10	MR. DELANEY: 4 to 7 at the Salt Pond Visitors
11	Center. So this, I think everyone would agree that's
12	one piece of advice we can give. It's an obvious one,
13	but it's important.
14	Now, other comments? Sheila?
15	MS. LYONS: I mean, I was just thinking, the term
16	lethal just gives that feeling that something's going to
17	get killed. So I think if there is that explanation as
18	to this is all balanced and very well-thought out and
19	nobody's just doing it
20	MS. AVELLAR: Well, if you've got a mouse in your
21	house, what do you do?
22	MS. LYONS: I know.
23	MS. AVELLAR: You buy d-CON.
24	MS. LYONS: I know. And is that

1 (Mr. Delaney bangs gavel.) 2 MR. DELANEY: We have to get -- we have to get on 3 to a celebration of 300 hundred years of this back and forth. MS. LYONS: And I feel bad that they're in the 5 6 wrong place at the wrong time. 7 MR. DELANEY: You've had four or five times. Let me just -- Bill is an alternate. Quick one, Bill? 8 9 MR. CLARK: Just I wonder about the unintended 10 consequences of predator management. I'm wondering if that's addressed in the documents. 11 12 Recently there was a show on NOVA about the importance of predators. It was an excellent show. 13 Ιt 14 talks about reintroducing wolves into Yellowstone 15 National Park because when they took out the wolves, 16 they had all these other unintended consequences. For example, the river that goes through Yellowstone had 17 18 major problems from too many antelope grazing on the side of the river. Because when the wolves were there, 19 20 they never grazed. So it degraded the wetlands around that area. I'm wondering with that analogy if we were 21 22 to, let's say, take out some coyotes, what's that going 23 to do to the skunk population and the raccoon population? So we reduce the -- I haven't seen the 24

1 whole document, but I'd like to.

2 MR. DELANEY: Ecological consequences have to be considered.

George?

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Well, actually, Bill, the point is, the MR. PRICE: same people that brought you the reintroduction of wolves is talking about this kind of predator The issue in Yellowstone was it was a total management. So that was a wiping them out so that eradication. there was no balance. Well, we know about the predators we're talking about are artificially high populations, as Mary said, because of their reliance on humans and they're overwhelmed. This was not the level of population as the piping plovers were evolving over the last thousands of years. So here we are now with a decreased, degraded population.

One of the things that I think is still remarkable to my mind, before the protection in the 1980s, there were less than 20 nesting pairs. Now at least we're up to like between 70 and 90 nesting pairs. Now, as Mary said, we still don't have the success of the fledging chicks in large part because of predation. So we basically need this kind of balance. And what we've learned from the places that do predator management

elsewhere, including in this state and in other places, it is not a one and done. I mean, if you eliminate, as Mary just said, the two coyotes we just talked about at Head of the Meadow, then in a year or two you might get coyotes, you might get fox, you might get skunks, and therefore, they're going to fill that void, and that's part of the unknown process. Places that have predator management, they do it every year. Monomoy does it every year with the Fish and Wildlife Service. So it's part of natural resource management until the population of the threatened species can get to a point where it can be sustainable.

So unlike the wolves, we're not talking about eliminating all the crows, all the coyotes, all of anything. It's just the animals that have the learned behavior that this is where they're getting their food source. So that's the big difference between what we're doing and what was done in antiquity, which at that time they thought that that's what they wanted to do; wolves were bad, and therefore, let's eliminate them. You do have consequences. There's no question about it. In every population. We've talked about seals. So here we are. So are we saying we shouldn't do the Marine Mammal Protection Act? I don't think anybody would say that,

1	but obviously what we've learned is how exponentially
2	large the seal population has gotten. If we ever get
3	piping plovers that large, maybe we won't
4	MR. DELANEY: You're going into dangerous territory
5	now.
6	(Laughter.)
7	MR. DELANEY: Last one or two comments. Lilli, a
8	short one.
9	MS. GREEN: A very short. And I would say that
10	Mary-Jo's recommendation that the Park Service go to
11	each one of the board of selectmen and try to get on
12	their agendas and give a presentation at the board of
13	selectmen meeting I think is a really excellent
14	recommendation, and I would like this commission to make
15	that recommendation to the superintendent.
16	MR. DELANEY: I think that would be part of use
17	every and all means to educate, including boards of
18	selectmen and other appropriate town boards.
19	MS. GREEN: I think that would really help.
20	MR. DELANEY: Okay, good. Thank you. Good idea.
21	Joe?
22	MR. CRAIG: George mentioned Monomoy. I still hear
23	about the dead birds falling out of the sky in Chatham.
24	MR. SPAULDING: Oh, yeah, the crows.

1	MR. CRAIG: I still hear about that. When you talk
2	about lethal, that's going to come back again.
3	MR. PRICE: And that was obviously a program that
4	was not implemented correctly.
5	MR. CRAIG: Obviously.
6	MR. DELANEY: A lot of information, good
7	information, good stuff, a lot to digest. Please try to
8	attend the public hearing tomorrow at 4 o'clock should
9	you want to hear more about the shorebird management
10	plan.
11	MR. PRICE: It's more of a workshop because we're
12	going to be having tables set up with all the
13	alternatives. So people will be able to dive into each
14	one of these topics.
15	MR. DELANEY: Even better. Okay.
16	So hearing no other discussion, let me just remind
17	us we are about to conclude. Someone can go into the
18	record book as making the motion to adjourn our 300th
19	meeting. But before you do that, we are going to then
20	proceed out to the lobby and there is I got a preview
21	of this a wonderful cake with beautiful, beautiful
22	decorations on it. And some refreshments.
23	MR. PRICE: The public is welcome.
24	MR. DELANEY: And the public is more than welcome

1	to stay. And we can continue our discussions. I don'
2	know. George and I will probably make a couple short
3	remarks out there. But let's do that. Please don't
4	leave. Enjoy the cake and celebration.
5	ADJOURNMENT
6	MR. DELANEY: So I'll entertain a motion to
7	adjourn.
8	MS. AVELLAR: So moved.
9	MS. GREEN: Second.
10	MR. DELANEY: Lilli seconded.
11	(Mr. Delaney bangs the gavel.)
12	MR. DELANEY: I think Lilli and Mary-Jo got it.
13	MS. AVELLAR: You don't need a second on a motion
14	to adjourn.
15	MR. DELANEY: Oh, the town moderator.
16	(Whereupon, at 3:27 p.m. the proceedings were
17	adjourned.)
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REPORTER'S CERTIFICATE

PLYMOUTH, SS

I, <u>Linda M. Corcoran</u>, a Court Reporter and Notary

Public in and for the Commonwealth of Massachusetts, do

hereby certify that:

The foregoing 118 pages comprises a true, complete, and accurate transcript to the best of my knowledge, skill, and ability of the proceedings of the meeting of the Cape Cod National Seashore Advisory Commission at Marconi Station Area, Park Headquarters, South Wellfleet, Massachusetts, on Monday, November 16, 2015, commencing at 1 p.m.

I further certify that I am a disinterested person to these proceedings.

IN WITNESS WHEREOF, I have hereunto set my hand and notarial seal this 7th day of January, 2016.

Linda M. Corcoran - Court Reporter My commission expires: August 28, 2020